Annual Financial Statements and Supplementary Information with Single Audit Section Year Ended September 30, 2015 and Independent Auditor's Report



# TABLE OF CONTENTS

PAGE
Independent Auditor's Report
Management's Discussion and Analysis (Unaudited): City of Orangeburg
Basic Financial Statements:
Government-wide Financial Statements: Statement of Net Position
Fund Financial Statements: Balance Sheet - Governmental Funds
Statement of Revenues, Expenditures, and Changes in Fund Balances - Govermental Funds
Balances of Governmental Funds to the Statement of Activities   25     Statement of Net Position - Proprietary Funds   26     Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds   28     Statement of Cash Flows - Proprietary Funds   29     Statement of Fiducicary Assets and Liabilities   31
Notes to the Financial Statements
Required Supplementary Information:
Budgetary Comparison Schedule - General Fund
Note to the Budgetary Comparison Schedule - General Fund
Budgetary Comparison Schedule - Enterprise Fund
Note to the Budgetary Comparison Schedule - Enterprise Fund
Schedule of Funding Progress for Retiree Health Plan68

`

# SUPPLEMENTARY INFORMATION SCHEDULES:

# Combining and Individual Fund Statements and Schedules:

# GENERAL FUND:

`

Schedule of Revenues - Budget and Actual 69
Schedule of Expenditures - Budget and Actual
NON-MAJOR GOVERNMENTAL FUNDS:
Combining Balance Sheet
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances
Combining Statement of Net Position - Non-Major Enterprise Funds
Combining Statement of Revenues, Expenses, and Changes in Net Position - Non- Major Enterprise Funds
Combining Statement of Cash Flows - Non-Major Enterprise Funds
Schedule of Fines and Assessments and Surcharges Revenues for Victims' Services 84
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>
Independent Auditor's Report on Compliance for Each Major Program and on Internal Control Over Compliance Required by OMB Circular A-133
Schedule of Expenditures of Federal Awards
Notes to Schedule of Expenditures of Federal Awards
Schedule of Findings and Questioned Costs
Summary Schedule of Prior Audit Findings



John C. Creech, Jr., CPA Anne H. Ross, CPA William T. Pouncey, CPA M. Riley Creech, CPA

# **INDEPENDENT AUDITOR'S REPORT**

To the City Council City of Orangeburg, South Carolina

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Orangeburg, South Carolina (the City) as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of September 30, 2015, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4-18, budgetary comparison information on pages 64-67 and schedule of funding progress for the retiree health plan on page 68 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other

records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

# Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated , on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

J. W. Hunt and Company, LLP

March 15, 2016

#### City of Orangeburg Orangeburg, South Carolina Management's Discussion and Analysis (Unaudited) September 30, 2015

The City of Orangeburg is presenting this analytical overview of the government's financial activities for the City for the Fiscal Year ended September 30, 2015. This overview should be read in conjunction with the financial statements that follow and the audit should be reviewed for more detailed information.

The City is comprised of many Departments which are included in the City's General Fund; Executive, Finance, Administration, Public Works, Public Safety, Parks & Recreation, Non-Operating and Service. The City has enterprise funds including the Department of Public Utilities, Airport, Pro Shop and the Municipal Golf Course as well as other Boards and Commissions. The Boards and Commissions are: Election, Hillcrest Golf Course, Board of Zoning Appeals, Construction Board of Adjustments and Appeals, Aviation, Planning, Grievance, and Accommodations Tax Advisory.

# Priorities and Projects

The City of Orangeburg's accomplishments for the past fiscal year included:

- Improvements to the City's Spray Park
- Mirmow Field Renovations including paint, new gates, and benches
- Improvements to various playgrounds
- Orangeburg Welcome Signs refurbished
- Improvements to the Lady Fountain at the Edisto Memorial Gardens
- The City Gym Project on Broughton Street is nearing completion
- Another Phase of Russell Street Streetscape Completed

## Rates and Changes

The City of Orangeburg maintains its revenues to support the citizens and its activities. The principal revenues streams are tax collections and business licenses not considering the transfer from the Department of Public Utilities. Some of our fees are very low compared to other cities or entities in the state. All charges and fees are related to the costs of providing its services to the City. The City reviews its rates annually during the budget process. An aggressive process of seeking the collection of delinquent accounts is maintained through various means.

The mill rate is currently 90 mills for FY 2014-15. It has been 90 mills since 2012.

Residential Sanitation fees are currently \$12 per month. Services include the pick-up of garbage and yard debris. Commercial Sanitation varies depending on the size of container and the number of times per week it is picked up.

There was a 3% Cost Of Living Increase for eligible employees during this fiscal year and no new positions were funded. Two part-time dispatchers were re-classified as full-time, which resulted in an overall increase in the budget of \$30,000. There was a 2% merit given to all permanent and part-time employees. All sworn officers were given anywhere from a \$2,000 to \$3,200 pay increase annually, including TERI and retired officers.

Employee insurance continues to be an issue anticipating increases each year. There was not an increase for FY 2014-15 due to lower claims.

There were several retirement and terminated payouts in this fiscal year of employees that retired or left and we had to pay them their annual leave that was \$154,081.

SC Retirement rates increased for the employee and employer as of July 1, 2015. The rates increased for SCRS from 10.9% to 11.06% and PORS increased from 13.41% to 13.74%.

To purchase capital equipment, the City borrowed \$601,533 to buy vehicles and equipment for Lease Purchase.

# Areas of Growth

The Hospitality and Accommodations Tax Fund continues to grow. This area of revenue has steadily increased due to audits and increased collections. Since 2012, this revenue has increased approximately 15%.

Property taxes increase generally on assessed values. Annexations increase our tax base and collections; but this also increases costs in other areas such as police and fire protection, street maintenance and sanitation services. There were no annexations in FY 2014-15.

# Financial Highlights from FY 2014-2015

As of September 30, 2015, the end of the fiscal year, the Government Wide assets of the City of Orangeburg exceeded its liabilities by \$25,585,537. Of this amount \$2,787,590 may be used to meet the government's ongoing needs.

Also, as of September 30, 2015, the total general fund balance is \$13,366,189; the unassigned fund balance for the General Fund was \$10,777,486. The unreserved fund balance is also undesignated and represents a traditional fund balance reserve that may be utilized for operating deficits, emergencies, liquidity, unforeseen needs and overall financial strength. City Council has indicated that expenditures of even a portion of this fund's balance for operational costs should be on a limited basis. Reserves may be used in the future to supplement capital projects. It may be necessary to expend a limited amount of fund balance in the upcoming years; however, projections focus on a positive economic outlook due to new construction.

The City governmental activities had a total of \$17,470,850 long term obligations beginning October 1, 2014 and issued \$601,533 debt for FY 2014-2015, including accrued annual leave. Long term obligations were reduced by the amount of \$883,168 leaving a total of \$2,125,950. Capital lease debt financed by BB&T of \$601,533 is secured by the equipment acquired. Net pension liability, accrued annual leave and other post employment benefits are also major forms of debt in the amounts of \$13,433,936, \$1,169,881, and \$2,045,274. The City does try to lower this debt by allowing employees to sell a portion of their annual leave at half price. Retired employees returning to work are not allowed to accrue annual leave for sale.

The City has adopted Governmental Accounting Standards Board Statement 45 *Accounting for Other Post-Employment Benefits* (GASB 45) for financial reporting for Other Post-Employment Benefits (OPEB) which includes retiree health, dental and vision insurance, prescription, long-term care insurance, life insurance and other benefits. The City has decided not to fund this GASB prescribed liability as it has successfully formulated and funded, on a pay as you go basis, an annual retiree medical plan for thirty years. Employees hired after December 31, 2009, will not have any health insurance post-employment benefits funded by the City which has greatly reduced the GASB liability. A Health Savings Account (HSA) is being offered. We continue to offer exceptional benefits to its employees and have established an off-site Clinic at the Regional Medical Center beginning in 2016 for employees that have insurance with the City.

## **Overview of the Financial Statements**

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and the required supplementary information. This discussion and analysis is intended to serve as an introduction and provide an analytical overview of the financial activities. The City's basic financial statements consist of three parts: (1) government wide financial statements, (2) fund financial statements, and (3) notes to the financial statements themselves.

**Government Wide Financial Statements** - The government wide financial statements (Statement of Net Position and Statement of Activities) are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business. These statements include all assets and liabilities using the accrual basis of accounting used by most private-sector businesses. The Statement of Net Position and Statement of Activities report the City's net position and changes in net position. The change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has either improved or diminished.

The government-wide financial statements can be found on pages 19-21 of this report.

**Fund Financial Statements** - A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental Funds** - Most of the City's basic services are included in the governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and (2) the balance left at year-end that is available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the fund financial statements.

**Proprietary Fund** - Services for which the City charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide statements.

**Fiduciary Funds** - The City is the trustee, or fiduciary, for assets that belong to others. The City is responsible for ensuring that assets reported in this fund are used only for its intended purpose and by those to whom the asset belongs. The City excludes these activities from the government-wide financial statements because it cannot use these assets to finance operations.

**Notes to the Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 32-63 of this report.

All of these funds are explained in greater detail in the upcoming sections of this analysis.

# Revenues by Category (Fiscal Year to Year Comparisons)

	<u>2015</u> <u>2014</u>		<u>2013</u>	
General Fund				
Property Taxes	\$ 3,479,722	\$	3,300,417	\$ 3,362,198
Franchise Fees	147,068		145,380	141,595
Business Licenses	2,877,633		2,828,224	2,768,748
Permits	80,666		93,706	27,326
Intergovernmental	445,496		789,478	459,800
Fire Service	838,750		827,949	813,218
Sanitation Fees	1,080,422		1,093,887	1,076,914
Recreation	127,581		145,625	128,411
Fines & Forfeitures	633,887		623,122	645,400
Interest	30,046		15,151	20,809
Rentals	24,000		24,000	26,502
Miscellaneous Revenue	132,690		83,692	95,340
Other Financing Sources	601,533		646,300	551,303
Interfund Transfers	5,203,649		5,139,855	5,131,027
Sale of Fixed Assets	24,342		1,250,330	40,641
Enterprise Funds				
Airport	425,013		558,949	846,587
Pro Shop	90,038		91,961	111,008
Hillcrest Golf Course	346,644		367,031	417,566

**Government-Wide Statements** Condensed Statement of Net Position: As of September 30, 2015 and September 30, 2014

	2015 Governmental <u>Activities</u>	2015 Business Type <u>Activities</u>	2014 2014 Governmental Business Typ <u>Activities Activities</u>	e
Current and other assets Capital assets (net) Total assets	\$ 22,414,796 22,330,948 44,745,744	\$ 73,451,201 240,047,098 313,498,299	\$ 21,689,087 \$ 89,970,9 19,612,084 221,507,3 41,301,171 311,478,3	371
Deferred outflow of resources	1,494,591	1,905,402	-	-
Total assets and deferred outflow of resources	46,240,335	315,403,701	41,301,171 311,478,3	338
Other liabilities Long term debt outstanding Total liabilities	1,895,278 17,779,667 19,674,945	20,719,618 54,481,385 75,201,003	1,663,872 22,775,4 4,514,999 34,361,1 6,178,871 57,136,5	109
Deferred inflow of resources	979,856	1,562,109		
Total liabilities and deferred inflow of resources	20,654,801	76,763,112	6,178,871 57,136,5	575
Net position: Invested in capital assets, net of debt Restricted	20,209,244 2,588,703	208,917,359 5,927,753	17,204,501 190,150,6 2,355,808 5,504,2	
Unrestricted (deficit)	2,787,590	23,795,477	15,561,991 58,686,8	
Total net assets	\$ 25,585,537	\$ 238,640,589	\$ 35,122,300 \$ 254,341,7	763

#### **Condensed Statement of Activities:**

For the years ended September 30, 2015 and September 30, 2014

Revenues:	2015 Governmen <u>Activities</u>	/1		В	2014 usiness Type <u>Activities</u>	
Program revenues: Charges for services Operating grants Capital grants	\$     5,851,6 548,0 555,5	06	99,507,061 83,862	\$ 5,783,421 879,687 133,095	\$	102,821,817 - 1,058,054
General revenues: Property taxes Other taxes Franchise fees Other revenues	3,460,3 4,397,2 147,0 74,2	44 68		 3,314,034 1,451,163 145,380 1,414,981		- - - (98,757)
Total revenues	15,034,1	43	99,590,923	 13,121,761		103,781,114
Expenses:						
General government Public Works Public Safety Culture/recreation Service Interest/long term debt Public Utilities Airport Pro Shop Golf Course	2,718,7 2,977,4 8,689,2 2,307,9 650,8 81,7	97 52 34 51	- - - 90,247,709 1,158,275 48,387 586,938	 2,495,888 2,647,039 7,501,456 2,196,875 648,506 109,990 - - -		- - - 91,364,476 1,232,279 51,189 554,473
Total expenses	17,425,9	88	92,041,309	 15,599,754		93,202,417
Increase (decrease) in net position before transfers	(2,391,8	45)	7,549,614	(2,477,993)		10,578,697
Transfers	4,834,3	63	(4,834,363)	 4,831,660		(4,831,660)
Increase in net position	\$ 2,442,5	18 \$	2,715,251	\$ 2,353,667	\$	5,747,037
Beginning net position, as restated	23,143,0	19	235,925,338	32,768,633		248,594,726
Ending net position	\$ 25,585,5	37 \$	238,640,589	\$ 35,122,300	\$	254,341,763

The City's mid-year budget cuts, as well as departments watching their budgets allowed revenues to come in over expenditures this fiscal year adding \$532,454 to the City's governmental fund balance reserves. It is important to note that the City had originally anticipated using \$941,323 which was originally budgeted and then was reduced and amended to \$0 in the general fund. It should be noted that even with State budget cuts, the City continues to maintain services and has not increased fees or had lay-offs or furloughs.

The City's Utility Fund plays a large role in the funding of governmental services. The General Fund reported a \$5,494,016 deficit before the transfer of \$4,838,609 from the Department of Public Utilities.

After the transfer, sale of assets and lease proceeds of \$601,533, the General Fund had a net increase of \$335,508 to Fund Balance. DPU traditionally initiates a significant transfer to the City which is approved in the budget process by City Council. The overall stability of the business activities is of utmost consideration when transfers are set. In fact, the City's Department of Public Utilities has some of the lowest electric rates in the state and has very competitive rates on sewer, water, and natural gas. As the City continues to annex property, many customers are receiving a reduced water and sewer rate, the electric and natural gas rates are not affected.

The Municipal Airport had an operating loss of \$757,674 which includes depreciation of \$691,242 and a decrease in net position of \$733,262. The Hillcrest Golf Course and Pro Shop had a combined operating loss of \$297,176 including depreciation of \$71,096 and a decrease in net position of \$240,294.

DPU has presented a separate management discussion and analysis in the DPU financial statement section. It is important that DPU fully fund its operating costs through fees and rates to realize a net income allowing a return on investment to the citizens and taxpayers of the City.

# Budget Analysis

Revenue increases are normal from one budget year to the next with consistent growth. Property taxes increase mainly due to reassessments; however, real growth in property value are not always reflected in tax revenues. Business licenses generally increase due to new businesses and new construction. However, in the past several years, this has not held true. With the shortfall in Local Government Funding, we have not been fully funded since 2008. The State wants to streamline business license processes and fees which may have a negative effect on our license revenue. The City is having to fund for indigent defense instead of the State funding it in the unified court system.

The City has a system in place to assure that total expenditures do not exceed revenues. As we begin the budget cycle for the upcoming year, there are only a few months remaining in the current fiscal year. It is at this point that we have a much clearer picture of projected year-end revenues and expenditures. These projections are reviewed with the Department Heads of the City and the expenditures are adjusted to bring them in line, as closely as possible, with conservative new projected revenues to minimize expending reserve funds. These changes are then adopted by City Council as an amended budget. City Council should be credited with allowing staff to manage finances, while providing responsible oversight and sound policy decisions.

Fiduciary Funds are used to account for resources held for the benefit of parties outside the City. They are not reflected in the government wide statement. The City acts as a fiduciary for funds from delinquent property tax sales. Currently, as of September 30, 2015 the amount of \$32,988 is due trust fund holders as shown in Statement of Net Position, Fiduciary Funds.

The governmental activities of the City had a decrease of \$883,168 in outstanding debt during the last fiscal year. Debt is mainly in the form of capital equipment lease purchase items such as police cars, fire trucks, tractor and other equipment and capital projects from the Hospitality and Accommodations Tax Fund.

The Business type activities of the City had a decrease in debt of \$8,513 excluding accrued annual leave. Ending balance as of September 30, 2015 is \$2,125,950. Accrued annual leave is also shown under the General Fund Debt and Business Type Activities Debt.

In Other Government Funds, these funds had a net increase of \$196,946. The beginning balance for the year was \$7,842,534 and the ending balance was \$8,039,480.

## Departmental Expenses (Fiscal Year to Year Comparisons)

	<u>2015</u>		<u>2014</u>		<u>2013</u>
General Fund					
Executive	\$ 401,281	\$	373,676	\$	390,824
Finance	773,658		668,772		741,548
Administration	548,499		545,084		538,836
Public Works	2,554,529		2,281,655		2,170,994
Public Safety	7,249,411		6,688,023		6,700,539
Parks and Recreation	1,837,745		1,794,917		1,833,055
Non Operating Admin	1,427,512		2,435,153		2,070,783
Service	599,342		586,882		562,161
Enterprise Funds					
Airport	1,158,275		1,232,279		1,226,301
Pro Shop	90,038		91,961		111,008
Hillcrest Golf Course	597,923		554,473		591,483

# Closing

With increases in expenses and cuts in local government funding, it is extremely difficult for the City not to diminish some fund balance yearly in order to balance the budget annually. This year we were lucky again and we were able to add to our fund balance. Our fund balance is available for access to continue the delivery of essential public services. It is important to note that the City has not had a lay off, furloughed employees, or reduced benefits.

During fiscal year 2014-2015, the City will be required to report a net pension liability for it's participation in the South Carolina Retirement System and the Police Officer's Retirement System. This is discussed in more detail in Note 1 of the financial statements.

This analysis is intended to provide the reader a brief overview of the City's financial position. The audit should be reviewed for more detailed information and full explanation. Each annual budget is reviewed by staff and City Council in planning sessions and workshops to ensure good financial planning is ongoing and continues each year even during our mid-year projections. If you have any questions or need additional information, please contact me at 803-539-3713 at 979 Middleton Street, Orangeburg SC 29115 or email at Cjohnson@orangeburg.sc.us.

Thank you,

Carrie Johnson Finance Director

#### City of Orangeburg Orangeburg, South Carolina Department of Public Utilities Management's Discussion and Analysis (Unaudited) September 30, 2015

Within this section of the Department of Public Utilities' (Department) annual financial report, the Department's management provides narrative discussion and analysis of the financial activities of the Department for the year ending September 30, 2015.

The Department is comprised of four separate operating Divisions: Electric, Natural Gas, Water and Wastewater. Each Division supports its operations through its own sales, revenues and fees and is each allocated administrative expenses on a percentage basis.

### **Overview of Basic Financial Statements**

The Department is deemed an enterprise fund of the City of Orangeburg. The financial statement within the annual report for the Department provides information using an accrual basis of accounting similar to those used by the private sector. Detailed basic financial statements include: (1) Statement of Net Position which include all of the Department's assets and liabilities. Increases or decreases in the net position may serve as an indicator of whether the financial condition of the Department is improving or deteriorating, (2) Statement of Revenues, Expenses, and Changes in Net Position provides information to determine the Department's profitability and whether the Department successfully recovered all its costs through its rates and fees, (3) Statements of Cash Flows which report net changes in cash resulting from operations, investing and financing activities. Included within this analysis is a condensed version of the above noted statements with supporting comments. (4) Transfers to the City which are determined by City Council and are allocated per division based on each division's percentage of the Department's total sales.

#### **Condensed Statements of Net Position**

	<u>FY 2015</u>	<u>FY 2014</u>
Current assets	\$ 68,190,916	\$ 84,789,171
Non-current assets	5,927,753	5,504,220
Non-current assets (other)	1,411,711	1,512,500
Capital assets (net)	231,981,474	213,879,119
Total assets	307,511,854	305,685,010
Deferred outflows of resources	1,842,275	751,512
Total assets and deferred outflows of resources	\$ 309,354,129	\$ 306,436,522

### **Condensed Statements of Net Position (continued)**

Current liabilities Non-current liabilities Total liabilities	\$ 20,757,960 53,649,262 74,407,222	\$ 22,804,535 52,358,063 75,162,598
Deferred inflows of resources	1,516,153	1,531,977
Total liabilities and deferred inflows of resources	75,923,375	76,694,575
Invested in capital assets, net of related debt Restricted Unrestricted	200,851,735 5,927,753 26,651,266	182,522,441 5,504,220 41,715,286
Total net position	\$ 233,430,754	\$ 229,741,947
Total net position and liabilities	\$ 309,354,129	\$ 306,436,522

Income before contributions and transfers totaled \$8,527,416. This represents a 3.7% return on equity to the citizens of Orangeburg. Total net position grew by \$3,688,807 during fiscal year 2015. The Department continues the safe and reliable delivery of utilities at the lowest reasonable price.

The Department has completed the deployment of all electric meters and natural gas modules of the AMI (Advanced Metering Infrastructure) project and has completed the first phase of the enterprise software conversion project. Each of these projects has multi-year timelines for completion. The goal of these projects is to provide more robust and reliable service to the citizens of Orangeburg as well as improved customer service.

The Department has completed approximately 75% of the construction on the rehabilitation of the wastewater treatment plant. The Department also completed construction of a new roof over one of the two finished water holding basins. These projects are aimed at maintaining a high quality of service for both water and wastewater customers.

The Department is finalizing construction of a six inch plastic natural gas line which will extend natural gas service from the intersection of US Hwy 176 and 301, north along US Hwy 301 to I-95. The Orangeburg County Development Commission has identified this area as the Global Logistics Triangle for its high growth potential regarding commercial and industrial development. The Department feels this investment in infrastructure will bolster sales growth for future periods.

Electric Division

	FY 2015	FY2014
Operating revenues Non-operating revenues (expenses) Contributed Capital	\$ 76,184,017 (800,180) 	\$ 77,614,402 (244,926) 638,181
Total revenues	75,383,837	78,007,657
Electricity purchased Depreciation expense Other operating expense Total expenses	56,887,558 3,988,755 7,625,747 68,502,060	57,462,868 3,788,211 8,513,805 69,764,884
Income before transfers	6,881,777	8,242,773
Transfers to City	3,749,244	3,699,095
Change in net position	\$ 3,132,533	\$ 4,543,678

Electric Division sales decreased slightly in volume between fiscal year 2014 and 2015. Electric Division operating revenues were also down slightly year over year due to this decrease in consumption. Total customers for the electric division fell slightly year over year in almost all rate classes. This trend is a worrisome economic indicator for the Department as the Electric Division generates the vast majority of the Department's free cash flow. Non-operating expenses increased during the year due mainly to charges associated with disposals and abandonments of certain obsolete assets.

The marginal cost of purchased electricity increased slightly due to our suppliers' increased fuel costs. The existing rate schedules contain provisions that automatically pass increases and decreases in purchase costs to customers so that the Department's margin on the service remains unchanged. Low non-operating revenue is due, in part, to continued low interest rates. Based upon the continued economic conditions, new construction expenses have been replaced by general maintenance project expense.

Because of the Energy Act of 2005, the FERC has mandated that electric suppliers such as the Electric Division must become compliant with numerous new regulations tied to homeland security issues. Failure to meet compliance deadlines could subject the Division to extensive fines. The Division is working to continue to be compliant under all regulations pertaining to the Division. There are significant costs involved in remaining compliant under such regulations. The Department continues projects that will increase the reliability and overall security of the utility system.

The Department increased certain electric distribution and service charges effective October 1, 2015. This was the first such increase in nearly eight years. These distribution and service charges generate all the Electric Division net operating profits. Due to the increasing cost of regulation, capital, maintenance, labor and changes agreed to in the Department's energy supply contract with South Carolina Electric and Gas, increases in these charges became necessary. The Department is aware of the impact rate increases have on the local economy and has maintained some of the lowest electric rates in the state and will continue to do so even through possible rate increases.

#### Gas Division

	FY 2015	FY2014
Operating revenues Non-operating revenues (expenses) Total revenues	\$ 8,858,900 14,718 8,873,618	\$ 10,945,861 27,494 10,973,355
Natural gas purchased Depreciation expense Other operating expense Total expenses	4,944,647 682,496 2,084,934 7,712,077	6,727,743 594,232 2,074,533 9,396,508
Income before transfers	1,161,541	1,576,847
Transfers to City	435,973	521,679
Change in net position	\$ 725,568	\$ 1,055,168

Gas Division sales decreased approximately 5% in volume and revenues decreased nearly 19% between fiscal years 2014 and 2015. Operating revenues are modified over a period of time to levelize bills to customers, which contributed to part of the current year decrease in revenues. Historically low natural gas prices have encouraged the demand for natural gas deliveries.

Five large industrial customers purchase their own natural gas on the open market. The Department collects sales and profits solely from transportation of natural gas for these customers. There continues to be a risk of losing some industrial gas customers due to the effect of competition with alternate fuels, the delivery restrictions on the interstate pipeline infrastructure, and the reorganization of the gas business in this state. While this remains a concern, continued strong demand for natural gas and the acquisition of additional capacity on a supplying pipeline allowed the Department to meet these increased demand with adequate supply. Effective February 2015, Dominion Resources, Inc. acquired Carolina Gas Transmission. Carolina Gas Transmission was the Department's primary supplier of natural gas. This acquisition had little immediate effect on the Gas Division's day to day operations. Since November 1, 2006 the Department has been responsible for purchasing and arranging transportation for its entire load of natural gas.

The Division participates in the underground storage of natural gas to mitigate extreme price or demand fluctuations. Presently, the Division has the capacity to store approximately 167,000 dekatherms of natural gas. Storage gas is normally used during high price or high demand periods and replenished during low price or low demand periods. Federal regulations for safety and operations continue to increase and affect the way that natural gas utilities operate. Rate increases may be necessary to fund future compliance activities.

#### Water Division

	FY 2015		 FY2014
Operating revenues Non-operating revenues (expenses) Contributed Capital Total revenues	\$	7,882,154 186,192 22,490 8,090,836	\$ 7,678,300 292,259 <u>4,895</u> 7,975,454
Depreciation expense Other operating expense Total expenses		2,348,150 5,555,048 7,903,198	 2,236,607 5,836,482 8,073,089
Income before transfers		187,638	(97,635)
Transfers to City		387,904	 365,947
Change in net position	\$	(200,266)	\$ (463,582)

Water Division sales decreased nearly 2% by volume. Operating revenues increased by approximately 2%. The Water Division had very little contributed capital during the prior two years, mainly as a result of the lack of construction projects in the area. The Water Division has seen very little total customer growth since the mid-2000's due to slower than average economic conditions.

The Water Division's depreciation and other operating expenses stayed relatively stable year over year, however general inflation of labor costs, consumables such as chemicals, utilities and miscellaneous products coupled with increasing repair expenditures as a result of the Division's aging infrastructure continue to drive operating costs higher. The Water Division continues to evaluate ways to grow sales, streamline operations and remain profitable.

Additions and improvements to the Water Plant in 2004 provide the Division with adequate water producing capacity for the foreseeable future. The Water Division has completed construction of a new roof over one of the two finished water holding basins. This project was necessary to maintain a high quality of service to water customers. As with most cities, the Division recognizes that it has considerable exposure from its aged distribution system and is addressing the challenges. With the increasing costs of maintaining aging infrastructure and lower sales volumes, future rate increases are necessary to maintain the quality of drinking water for the Orangeburg area.

#### Wastewater Division

	FY 2015	FY2014
Operating revenues Non-operating revenues (expenses) Contributed Capital Total revenues	\$ 5,394,675 102,781 <u>39,104</u> 5,536,560	\$ 5,285,115 158,091 323,121 5,766,327
Depreciation expense Other operating expense Total expenses	1,733,202 3,506,898 5,240,100	1,650,573 3,427,832 5,078,405
Income before transfers	296,460	687,922
Transfers to City	265,488	251,888
Change in net position	\$ 30,972	\$ 436,034

Wastewater Division volumetric sales decreased by approximately 5% due to lower consumption of water by wastewater customers. Operating revenues increased by approximately 2% due to decreased consumption and rate increases enacted by City Council in April 2014. The impact of the rate increases was nearly offset by the decrease in consumption. Non-operating revenues increased slightly over the prior year due to increases in tap and impact fees. Contributed capital decreased due to the lack of construction projects in the area. Depreciation expense and other operating expense continue to increase year over year. This trend is due primarily to the increasing cost of labor, consumables such as chemicals, utilities and miscellaneous products coupled with increasing repair expenditures as a result of the Division's aging infrastructure.

As with most cities, the Division recognizes that it has considerable exposure from its aged distribution and treatment systems and is addressing the challenges. Projects aimed at addressing these problems, such as the wastewater treatment plant rehabilitation, require very large capital outlays. Rate increases will continue to be necessary in future years in order to maintain compliance with State and Federal regulations and continue to provide reliable service to the Orangeburg area.

#### **Condensed Statement of Cash Flows**

	<u>FY 2015</u>	<u>FY 2014</u>
Cash flow from operating activities	\$ 18,110,015	\$ 25,338,079
Transfer to the City and other entities	(4,838,609)	(4,838,609)
Cash flow for capital assets	(28,244,704)	(17,672,605)
Cash flow from financing and grants	14,360,544	1,793,196
Cash flow from investing activities	7,654,552	1,894,440
Net increase in cash and cash equivalents	7,041,798	6,514,501
Beginning cash and cash investments	20,883,551	14,369,050
Ending cash and cash investments	\$ 27,925,349	\$ 20,883,551

Budgeted spending on multi-year capital projects in fiscal year 2016 is anticipated to be approximately \$15,320,105, which is slightly less than budgeted capital spending in fiscal year 2015. Of these anticipated capital expenditures, approximately \$10,000,000 involving the rehabilitation of the wastewater treatment plant will be reimbursed by the SC State Revolving Fund through a drawdown bond which was issued in April 2014 to finance the project. Budgeted capital projects include the Administrative Division software replacement, the Electric Division rebuild of substation #10 and a 115 KV transmission line serving this substation, the Natural Gas Division gas line extensions in south eastern Orangeburg County, the Water Division AMI or advanced metering infrastructure and painting of certain elevated water storage tanks, and the Wastewater Division rehabilitation of the wastewater treatment plant.

Many of these projects are multi-year projects. The Department expects project expenditures to maintain these levels for the next several years. These investments in utility infrastructure will address expanding services, aging infrastructure and software improvements in an effort to provide more reliable services and improved customer service.

The Department strives to maintain certain financial metrics and ratios to ensure adequate liquidity and minimal operating leverage. All of the Department's cash is on deposit with high quality financial institutions. All of the Department's investments are comprised of United States Treasury bills, bonds and United States Agency bonds of limited term durations. Management is aware that major layoffs or industry relocations could cause significant reduction of revenue and or loss of collections. In the event significant economic problems occur, management may suspend any and all capital projects.

# GOVERNMENT-WIDE STATEMENT OF NET POSITION SEPTEMBER 30, 2015

		P			
		Governmental Activities	В	usiness-type Activities	Total
ASSETS					
Current assets:					
Cash and equivalents	\$	5,253,809	\$	22,073,104 \$	27,326,913
Investments		14,296,695		21,028,696	35,325,391
Receivables:					
Bond proceeds		-		11,533,005	11,533,005
Current taxes		171,760		-	171,760
Delinquent taxes		3,622		-	3,622
State of South Carolina		217,785		-	217,785
Unbilled customer accounts		-		5,839,123	5,839,123
Other		169,071		4,195,309	4,364,380
Internal balances		2,184,810		(2,184,810)	-
Inventory		117,246		3,437,933	3,555,179
Other current assets		-		189,374	189,374
Total current assets		22,414,798		66,111,734	88,526,532
Noncurrent assets:					
Restricted assets:					
Cash and investments:					
Customer deposits		-		3,855,279	3,855,279
Bond repayment		-		1,997,466	1,997,466
Self insurance fund		-		75,008	75,008
Capital assets, net		22,330,948		240,047,098	262,378,046
Other assets		-		1,411,711	1,411,711
Total noncurrent assets	_	22,330,948		247,386,562	269,717,510
Total assets		44,745,746		313,498,296	358,244,042
DEFERRED OUTFLOWS OF RESOURCES					
Deferred outlows of resources		1,494,591		1,905,402	3,399,993
Total deferred outflows of resources		1,494,591		1,905,402	3,399,993
Total assets and deferred outflows of		, - ,			
resources	\$	46,240,337	\$	315,403,698 \$	361,644,035

# CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA GOVERNMENT-WIDE STATEMENT OF NET POSITION

	Go	vernmental	Business-type	
		<u>Activities</u>	<u>Activities</u>	<u>Total</u>
LIABILITIES				
Current liabilities:				
Accounts payable	\$	536,716	\$ 6,845,317	\$ 7,382,033
Bank overdraft		124,091	-	124,091
Over billings		-	7,896,101	7,896,101
Withholdings and accrued expenses		239,096	397,955	637,051
Accrued salaries payable		-	599,116	599,116
Compensated absences, current		284,904	612,617	897,521
Other accrued expenses		-	321,569	321,569
Lease payable, current		710,469	-	710,469
Revenue bond payable, current		-	191,661	191,661
Total current liabilities		1,895,276	16,864,336	18,759,612
Current liabilities (payable from restricted assets):			2 055 270	2 055 270
Customer deposits		-	3,855,279	3,855,279
Total current liabilities (payable from restricted net assets)		_	3,855,279	3,855,279
			5,035,275	5,055,275
Noncurrent liabilities:				
Compensated absences		884,977	666,107	1,551,084
Lease payable		1,415,481	-	1,415,481
Revenue bond payable		-	30,938,078	30,938,078
Other post employment benefits payable		2,045,274	2,702,361	4,747,635
Net pension liability		13,433,936	20,174,839	33,608,775
Total noncurrent liabilities		17,779,668	54,481,385	72,261,053
Total liabilities		19,674,944	75,201,000	94,875,944
DEFERRED INFLOWS OF RESOURCES				
Deferred inlows of resources		979,856	1,562,109	2,541,965
Total deferred inflows of resources		979,856	1,562,109	2,541,965
Total liabilities and deferred inflows of		/	//	1- 1
resources		20,654,800	76,763,109	97,417,909
NET POSITION		20 200 244	208,917,359	220 126 602
Net investment in capital assets Restricted for:		20,209,244	200,917,359	229,126,603
		101 500	75 000	
Self insurance fund		181,589	75,008	256,597
Customer deposits			3,855,279	3,855,279
Bond repayment		117 246	1,997,466	1,997,466
Inventory		117,246	-	117,246
Fire Equipment		176,212	-	176,212
Amount due from Hillcrest		1,187,526	-	1,187,526
Amount due from Municipal Airport		926,130	-	926,130
Unrestricted		2,787,590	23,795,477	26,583,067
Total net position		25,585,537	238,640,589	264,226,126
Total liabilities, deferred inflows of resources,				
and net position	\$	46,240,337	\$ 315,403,698	\$ 361,644,035

## GOVERNMENT-WIDE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2015

			Program Revenues		Net (Expenses) F	Net Assets	
Program Activities	Expenses	Fees, Fines and Charges for <u>Services</u>	Operating Grants and <u>Contributions</u>	Capital Grants and <u>Contributions</u>	Governmental <u>Activities</u>	Business-type <u>Activities</u>	<u>Total</u>
Governmental activities:							
General government	\$ 2,718,712	\$ 8,005	\$ 323,285	\$-	\$ (2,387,422)	\$-\$	(2,387,422)
Public works	2,977,497	4,106,408	24,792	472,847	1,626,550	-	1,626,550
Public safety	8,689,252	1,604,520	116,634	82,725	(6,885,373)	-	(6,885,373)
Parks and recreation	2,307,934	132,742	83,295	-	(2,091,897)	-	(2,091,897)
Service	650,851	-	-	-	(650,851)	-	(650,851)
Interest on long-term debt	81,742	-	-	-	(81,742)	-	(81,742)
Total governmental activities	17,425,988	5,851,675	548,006	555,572	(10,470,735)	-	(10,470,735)
Business-type activities:							
Public utilities	89,422,209	98,624,120	-	61,594	-	9,263,505	9,263,505
Municipal airport	1,158,275	400,432	-	24,581	-	(733,262)	(733,262)
Pro shop	48,387	90,038	-	-	-	41,651	41,651
Golf	586,938	300,747	-	-	-	(286,191)	(286,191)
Total business-type activities	91,215,809	99,415,337	-	86,175		8,285,703	8,285,703
Total government	\$ 108,641,797	\$ 105,267,012	\$ 548,006	\$ 641,747	(10,470,735)	8,285,703	(2,185,032)
			General revenues:				
			Property taxes		3,460,378	-	3,460,378
			Sales taxes		4,397,244	-	4,397,244
			Franchise taxes		147,068	-	147,068
			Interest income		41,987	89,411	131,398
			Sale of fixed assets		18,282	(825,500)	(807,218)
			Donated assets		13,931	-	13,931
			Transfers		4,834,363	(4,834,363)	· -
			Change in net position	on	2,442,518	2,715,251	5,157,769
			Net position - beginn	ning, as restated	23,143,019	235,925,338	259,068,357

THE ACCOMPANYING NOTES ARE AN INTEGRAL PART OF THESE FINANCIAL STATEMENTS

Net position - ending

25,585,537 \$

\$

238,640,589 \$

264,226,126

#### BALANCE SHEET - GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

		<u>General</u>	Gc	Other overnmental <u>Funds</u>	G	Total overnmental <u>Funds</u>
ASSETS						
Cash and equivalents	\$	185,502	\$	5,068,307	\$	5,253,809
Investments		11,196,365		3,100,330		14,296,695
Receivables (net of allowance for uncollectibles)		534,796		27,442		562,238
Due from other funds		71,116		89,134		160,250
Advances to other funds		2,113,656		-		2,113,656
Inventory		117,246		-		117,246
Total assets	\$	14,218,681	\$	8,285,213	\$	22,503,894
LIABILITIES						
Accounts payable	\$	290,983	\$	245,733	\$	536,716
Bank overdrafts	Ψ	124,091	Ψ	213,733	Ψ	124,091
Withholdings and accrued expenses		239,096		-		239,096
Due to other funds		89,096		-		89,096
Total liabilities		743,266		245,733		988,999
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes		109,226		-		109,226
Total deferred inflows of resources		109,226		-		109,226
FUND BALANCES						
Nonspendable:						
Inventory		117,246		-		117,246
Amount due from Hillcrest Golf Course		1,187,526		-		1,187,526
Amount due from Municipal Airport		926,130		-		926,130
Restricted for:		,				,
Capital projects		-		6,217,184		6,217,184
Tourism related expenditures		-		1,526,486		1,526,486
Law enforcement		-		38		38
Self insurance		181,589		-		181,589
Committed for:						
Firemen's equipment		176,212		102,386		278,598
Law enforcement		-		60,791		60,791
Capital projects		-		29,011		29,011
Cemetary maintenance		-		90,491		90,491
Other purposes		-		13,093		13,093
Unassigned		10,777,486		-		10,777,486
Total fund balances		13,366,189		8,039,480		21,405,669
TOTAL LIABILITIES AND FUND BALANCES	\$	14,218,681	\$	8,285,213	\$	22,503,894

## RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION SEPTEMBER 30, 2015

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds	\$ 21,405,669
Delinquent taxes receivable will be collected after year-end, but are not available soon enough to pay for current period's expenditures and, therefore, are reported as deferred revenue in the funds.	109,226
Capital assets used in governmental activities are not financial resources, and are not reported in the funds.	22,330,948
Long-term liabilities are not due and payable in the current period, and are not reported in the funds: Capital leases Accrued annual leave Other post-employment benefits Deferred Inflows/Outflows	(2,125,950) (1,169,881) (2,045,274) 514,735
Net Pension Liability	(13,433,936)
Net position of governmental activities	\$ 25,585,537

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -GOVERMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	<u>General</u>	Go	Other overnmental <u>Funds</u>	G	Total overnmental <u>Funds</u>
REVENUES Property taxes Sales taxes Franchise taxes Licenses and permits Fines and forfeitures Charges for services Interest income Miscellaneous Contributions Intergovernmental Total revenues	\$ 3,479,722 - 147,068 2,958,299 633,887 2,046,753 30,046 156,690 - 445,496 9,897,961	\$	4,397,244 - 2,425 18,449 11,941 13,614 109,933 569,706 5,123,312	\$	3,479,722 4,397,244 147,068 2,958,299 636,312 2,065,202 41,987 170,304 109,933 1,015,202 15,021,273
EXPENDITURES Current: General government Public works	2,515,347 2,148,124		-		2,515,347 2,148,124
Public safety Parks and recreation Service Debt service:	7,110,675 1,670,887 583,362		351,757 80,045 47		7,462,432 1,750,932 583,409
Principal Interest Capital outlay: General government	540,241 81,742 13,620		342,927 - -		883,168 81,742 13,620
Public works Public safety Parks and recreation Service	 406,405 138,736 166,858 15,980		- 3,782,304 - -		406,405 3,921,040 166,858 15,980
Total expenditures Excess (deficiency) of revenues over expenditures	 15,391,977 (5,494,016)		4,557,080 566,232		19,949,057 (4,927,784)
OTHER FINANCING SOURCES (USES) Operating transfers in Operating transfers out	5,203,649 -		20,000 (389,286)		5,223,649 (389,286)
Lease proceeds Sale of general capital assets Total other financing sources (uses)	 601,533 24,342 5,829,524		(369,286)		601,533 24,342 5,460,238
Net change in fund balances	335,508		196,946		532,454
FUND BALANCES, BEGINNING OF YEAR	 13,030,681		7,842,534		20,873,215
FUND BALANCES, END OF YEAR	\$ 13,366,189	\$	8,039,480	\$	21,405,669

## CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED SEPTEMBER 30, 2015

Amounts reported for governmental activities in the statement of activities are different because:

Net changes in fund balances - total governmental funds	\$ 532,454
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets:	
Capital asset purchases\$ 4,523,903Depreciation expenses(1,812,912)	2,710,991
Governmental funds report only proceeds received from the sale of capital assets without any consideration for the net book value of asset(s) that were sold. The statement of activities reports gains or losses based on the proceeds and the net book value of the asset(s) sold.	(6,061)
In the statement of activities, revenue from capital assets contributed to the City is reported. Since such contributions result in neither the receipt nor the use of current financial resources, they are not reflected in the fund statements.	13,931
Repayment of debt principal is an expenditure in the governmental funds while the repayment reduces long-term liabilities in the statement of net assets. Lease proceeds provide current financial resources to governmental funds, but incurring debt increases long-term liabilities in the statement of net assets:	
Capital lease proceeds(601,533)Capital lease obligation principal payments883,168Note payable principal payments-	281,635
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds: Accrued annual leave(7,662)Deferred Inflows/Outflow514,735Pension Liability(1,454,655)Other post-employment benefits obligation(123,506)	(1,071,088)
Some property taxes will not be collected for several months after the City's fiscal year-end. They are not considered "available" revenue in governmental funds.	
Amounts not meeting prior year availability criteria are recognized in governmental funds in the current year. (128,570) Amounts not meeting current year availability criteria are not recognized	
in governmental funds in the current year. 109,226	 (19,344)
Change in net position of governmental activities	\$ 2,442,518

# STATEMENT OF NET POSITION - PROPRIETARY FUNDS SEPTEMBER 30, 2015

	Business-type Activities - Enterprise Funds							
		Public <u>Utilities</u>	I	Other Enterprise <u>Funds</u>		<u>Total</u>		
ASSETS								
Current assets:								
Cash and equivalents	\$	22,072,604	\$	500	\$	22,073,104		
Investments	·	21,028,696		-	·	21,028,696		
Accounts receivable, net		3,941,867		19,321		3,961,188		
Unbilled customer accounts receivable		5,839,123		, _		5,839,123		
Bond proceeds receivable		11,533,005		-		11,533,005		
Other receivables		231,808		2,313		234,121		
Inventories		3,354,439		83,494		3,437,933		
Due from other funds		-		18,295		18,295		
Other current assets		189,374		-		189,374		
Total current assets		68,190,916		123,923		68,314,839		
Noncurrent assets: Restricted assets: Cash:								
Customer deposits		3,855,279		-		3,855,279		
Bond repayment		1,997,466		-		1,997,466		
Investments:								
Self insurance fund		75,008		-		75,008		
Capital assets:								
Property, plant and equipment net of accumulated depreciation		200,889,114		6,234,134		207,123,248		
Property, plant, and equipment								
not being depreciated		31,092,360		1,831,490		32,923,850		
Other noncurrent assets		1,411,711		-		1,411,711		
Total noncurrent assets		239,320,938		8,065,624		247,386,562		
Total assets		307,511,854		8,189,547		315,701,401		
DEFERRED OUTFLOWS OF RESOURCES								
Deferred inflows of resources		1,842,275		63,127		1,905,402		
Total deferred inflows of resources		1,842,275		63,127		1,905,402		
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$	309,354,129	\$	8.252.674	\$	317,606,803		
			Т	-,,,,,,	т			

# CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA STATEMENT OF NET POSITION - PROPRIETARY FUNDS

		Business-typ	e A	ctivities - Ente	erpr	ise Funds
		Public		Other Enterprise		
		<u>Utilities</u>		<u>Funds</u>		<u>Total</u>
LIABILITIES						
Current liabilities:						
Accounts payable	\$	6,806,830	\$	38,487	\$	6,845,317
Over billings		7,896,101		-		7,896,101
Due to other funds		89,449		-		89,449
Withholdings and accrued expenses		397,955		-		397,955
Accrued salaries payable		599,116		-		599,116
Accrued compensated absences		600,000		12,617		612,617
Other accrued expenses		321,569		-		321,569
Current portion of revenue bonds payable		191,661		-		191,661
Total current liabilities		16,902,681		51,104		16,953,785
Current liabilities (payable from restricted assets):						
Customer deposits		3,855,279		-		3,855,279
Total current liabilities (payable from						
restricted net assets)		3,855,279		-		3,855,279
Noncurrent liabilities:						
Advances from other funds		-		2,113,656		2,113,656
Accrued compensated absences		594,671		71,436		666,107
Bonds payable		30,938,078		-		30,938,078
Other post employment benefit obligation		2,594,015		108,346		2,702,361
Net Pension Liability		19,522,498		652,341		20,174,839
Total noncurrent liabilities		53,649,262		2,945,779		56,595,041
Total liabilities		74,407,222		2,996,883		77,404,105
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows of resources		1,516,153		45,956		1,562,109
Total deferred inflows of resources		1,516,153		45,956		1,562,109
TOTAL LIABILITIES AND DEFERRED INFLOWS						
OF RESOURCES	\$	75,923,375	\$	3,042,839	\$	78,966,214
	т		т	-,,	т	
NET POSITION		200,851,735		9 06E 674		209 017 250
Invested in capital assets, net of related debt Restricted for self insurance				8,065,624		208,917,359
		75,008		-		75,008
Restricted for customer deposits		3,855,279		-		3,855,279
Restricted for bond repayment		1,997,466				1,997,466
Unrestricted		26,651,266		(2,855,789)		23,795,477
Total net position		233,430,754		5,209,835		238,640,589
Total liabilities, deferred inflows of				0.050.65	,	
resources, and net position	\$	309,354,129	\$	8,252,674	\$	317,606,803

#### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION -PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Business-typ	pe Ao	ctivities - Enter	pris	e Funds
	Public <u>Utilities</u>		Other Enterprise <u>Funds</u>		Total
OPERATING REVENUES:					
Utility sales and wastewater service	\$ 98,319,746	\$		\$	98,319,746
Pro shop sales	-		63,504		63,504
Food sales	-		26,121		26,121
Oil and fuel sales	-		324,150		324,150
Rentals and other	-		76,695		76,695
Green fees, cart rentals and memberships Capital projects revenue	-		288,080 12,667		288,080 12,667
Capital projects revenue	 		12,007		12,007
Total operating revenues	 98,319,746		791,217		99,110,963
OPERATING EXPENSES:					
Cost of goods sold	61,832,205		288,100		62,120,305
Operating and maintenance	9,532,707		222,559		9,755,266
Administrative	9,239,920		531,419		9,771,339
Depreciation and amortization	 8,752,603		762,338		9,514,941
Total operating expenses	 89,357,435		1,804,416		91,161,851
OPERATING INCOME (LOSS)	 8,962,311		(1,013,199)		7,949,112
NON-OPERATING REVENUES (EXPENSES):					
Gain (loss) on disposal of property	(825,500)		10,985		(814,515)
Water impact and tap fees	163,412		- 10,505		163,412
Wastewater impact and tap fees	140,962		-		140,962
Interest income	89,411		-		89,411
Interest expense	 (64,774)		(169)		(64,943)
Total non-operating revenues (expenses)	 (496,489)		10,816		(485,673)
INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS	8,465,822		(1,002,383)		7,463,439
Capital contributions - grants	61,594		24,581		86,175
Transfers in	-		45,897		45,897
Transfers out	 (4,838,609)		(41,651)		(4,880,260)
CHANGES IN NET POSITION	3,688,807		(973,556)		2,715,251
NET POSITION - BEGINNING OF YEAR, AS RESTATED	 229,741,947		6,183,391		235,925,338
NET POSITION - END OF YEAR	\$ 233,430,754	\$	5,209,835	\$	238,640,589

# STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Business-type Activities - Enterprise Funds					
			Other			
	Public		Enterprise			
	<b>Utilities</b>		Funds		<u>Total</u>	
CASH FLOWS FROM OPERATING ACTIVITIES:						
Cash received from customers	\$ 101,860,9	94 \$	795,612	\$	102,656,606	
Cash payments to suppliers for goods and services	(75,380,5		(494,932)		(75,875,470)	
Cash payments to employees	(8,370,4		(479,671)		(8,850,112)	
Net cash provided (used) by operating activities	18,110,0		(178,991)		17,931,024	
CASH FLOWS FROM NONCAPITAL FINANCING						
ACTIVITIES:						
Due to others		-	220,869		220,869	
Transfers out	(4,838,6	09)	4,246		(4,834,363)	
Net cash provided (used) by noncapital	( )/000/0	/	.,		( ./	
financing activities	(4,838,6	09)	225,115		(4,613,494)	
CASH FLOWS FROM CAPITAL AND RELATED						
FINANCING ACTIVITIES:						
Acquisition and construction of capital assets	(28,244,7	04)	(73,008)		(28,317,712)	
Proceeds from sale of capital assets	(20,211,7	-	10,985		10,985	
Proceeds from bonds	14,286,2	89	10,505		14,286,289	
Principal payment of capital leases	11,200,2	-	(8,513)		(8,513)	
Principal paid on capital debt	(226,9	30)	(0,515)		(226,939)	
Interest paid on capital debt	(64,7	-	-		(64,774)	
Interest payments on lease	(01,7	-	(169)		(169)	
Water impact and tap fees	163,4	12	(105)		163,412	
Water impact and tap fees	140,9		-		140,962	
Proceeds from capital grants	61,5		24,581		86,175	
Net cash used by capital and related	01,5		27,301		00,175	
financing activities	(13,884,1	60)	(46,124)		(13,930,284)	
intalicing activities	(15,004,1	00)	(40,124)		(13,930,204)	
CASH FLOWS FROM INVESTING ACTIVITIES:						
Investment interest	89,4	11	-		89,411	
Purchaes of investments	(15,664,8	59)	-		(15,664,859)	
Proceeds from maturity of investments	23,230,0	00	-		23,230,000	
Net cash provided by investing activities	7,654,5		-		7,654,552	
NET INCREASE IN CASH AND EQUIVALENTS	7,041,7	98	-		7,041,798	
CASH AND EQUIVALENTS AT BEGINNING OF YEAR	20,883,5	51	500		20,884,051	
CASH AND EQUIVALENTS AT END OF YEAR	\$ 27,925,3	49 \$	500	\$	27,925,849	

## CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

		Business-type Activities - Enterprise Funds				
		Other				
		Public		Enterprise		
		<b>Utilities</b>		<u>Funds</u>	<u>Total</u>	
RECONCILIATION OF OPERATING INCOME (LOSS)						
TO NET CASH PROVIDED (USED) BY OPERATING						
ACTIVITIES:						
Operating income (loss)	\$	8,962,311	\$	(1,013,199) \$	7,949,112	
Adjustments to reconcile operating income (loss) to						
net cash provided by operating activities:						
Depreciation		9,316,849		762,338	10,079,187	
Changes in assets and liabilities:						
(Increase) decrease in:						
Customer accounts receivable		(115,802)		-	(115,802	)
Unbilled receivables		(136,169)		-	(136,169	)
Other receivables - operating		981,871		4,395	986,266	
Inventories		824,564		20,332	844,896	)
Other prepaid expenses		(189,374)		-	(189,374	)
Other nocurrent assets		100,789		-	100,789	
Employee benefits		-		-	-	
Deferred outflows		(1,090,763)		(63,128)	(1,153,891	)
Increase (decrease) in:		,			••••	
Accounts payable		(5,612,901)		(4,605)	(5,617,506	)
Over billing		2,393,109		-	2,393,109	-
Sales tax payable		298,387		-	298,387	
Withholdings and accrued expenses		298,059		-	298,059	
Accrued compensated absences		67,507		1,867	69,374	
Accrued salaries		157,069		-,	157,069	
Other post employment benefits obligation		102,283		6,025	108,308	
Due to City of Orangeburg - General Fund		(1,337)		-	(1,337	
Customer deposits payable		418,239		-	418,239	-
Net pension liability		1,351,148		61,028	1,412,176	
Deferred inflows		(15,824)		45,956	30,132	
						-
Net cash provided (used) by						
operating activities	\$	18,110,015	\$	(178,991) \$	17,931,024	
RECONCILIATION OF TOTAL CASH						
AND CASH INVESTMENTS:	4	22 072 604	÷	E00 +	22 022 104	
Cash on hand and in bank	\$	22,072,604	\$	500 \$	22,073,104	
Restricted cash - customer deposits		3,855,279		-	3,855,279	
Restricted cash - bond repayment		1,997,466		-	1,997,466	-
Total cash and cash equivalents	\$	27,925,349	\$	500 \$	27,925,849	1
		110	ſ	1	, ==,=	=

# STATEMENT OF FIDUCICARY NET POSITION SEPTEMBER 30, 2015

	Delinquent Tax Collector <u>Agency Fund</u>
ASSETS	
Cash	\$ 32,988
Total assets	32,988
LIABILITIES Due to trust fund holders	32,988
Total liabilities	32,988
NET POSITION	<u>\$ -</u>

## NOTES TO THE FINANCIAL STATEMENTS SEPTEMBER 30, 2015

# NOTE 1 - SIGNIFICANT ACCOUNTING POLICIES:

# Reporting Entity:

The City of Orangeburg, South Carolina (City) was incorporated under an Act of the General Assembly of the State of South Carolina (State) on December 24, 1883, and operates under the Council form of government.

The financial statements of the City have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles in the United States of America. All applicable GASB statements have been implemented.

The City has been defined as a primary government under the criteria established by GASB. The criteria include an elected governing body by the citizens of the City of Orangeburg, a legally separate entity and fiscally independent of other state and local government entities.

## *Government-Wide and Fund Financial Statements:*

# Government-wide Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non fiduciary activities of the City. Eliminations have been made to minimize the double-counting of internal activities. These statements distinguish between the governmental and business-type activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities demonstrates the degree to which the direct expenses of a given function or business-type activity are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Indirect expense allocations that have been made in the funds have been reversed for the statement of activities. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services, or privileges provided by a given function or activity and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues.

#### Fund Financial Statements

The fund financial statements provide information about the City's funds, including its fiduciary funds. Separate statements for each fund category - governmental, proprietary, and fiduciary - are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as non major funds.

## Measurement Focus, Basis of Accounting, and Financial Statement Presentation:

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Expenses are recognized at the time the liability is incurred.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to earned vacation pay, other post-employment benefits, and claims and judgments, are recorded only when payment is due.

The revenues susceptible to accrual are property taxes, franchise fees, licenses, charges for service, interest income and intergovernmental revenues. Sales taxes collected and held by the state at year end on behalf of the government are also recognized as revenue. All other governmental fund revenues are recognized when received.

The government reports the following major governmental fund:

#### General Fund

The general fund is the primary operating fund of the City. It is used to account for all financial resources of the general government, except those required to be accounted for in other funds.

The government reports the following major enterprise fund:

#### Public Utilities

The public utilities fund accounts for the user charges, fees, and other resources and all costs associated with the operation of the water and sewer systems and the electricity and gas systems of the City.

The government reports the following non major enterprise funds:

## Municipal Airport

The municipal airport fund accounts for the fuel sales, hangar rents, and grant income and all costs associated with the operations of the municipal airport of the City.

#### Pro Shop

The pro shop fund accounts for merchandise and food sales and rentals related to the golf course of the City along with all costs associated with the operation of the pro shop.

## Golf Course

The golf course fund accounts for user fees and all costs associated with the operation of the City's golf course.

Additionally, the government reports the following fund types:

#### Capital Projects

The capital projects fund accounts for the acquisition and construction of the City's major capital facilities, other than those financed by proprietary funds.

#### Debt Service

The debt service fund is used to account for the accumulation of resources that are restricted, committed, or assigned for the payment of principal and interest on long-term obligations of governmental funds.

#### Special Revenue

The special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The term "proceeds of specific revenue sources" establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

#### Fiduciary Funds

The delinquent tax collector fund accounts for the City's collection of delinquent taxes. This agency fund accounts for monies held on behalf of others.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payment-in-lieu of taxes and other charges between the City's water and sewer function and various other City functions.

Elimination of these charges would distort costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Therefore, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the costs of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance:

## Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits and certificates of deposit with initial maturities of three months or less.

#### Deposits and Investments

The City is authorized by South Carolina state law to invest in the following types of investments:

- 1. Obligations of the United States and its agencies.
- 2. Obligations issued by the Federal Financing Bank, Federal Farm Credit Bank, the Bank of Cooperatives, the Federal Intermediate Credit Bank, the Federal Land Banks, the Federal Home Loan Banks, the Federal Home Loan Mortgage Corporation, the Federal National Mortgage Association, the Government National Mortgage Association, the Federal Housing Administration, and the Farmers Home Administration, if, at the time of investment, the obligor has a debt rating in one of the top two ratings categories.
- 3. General obligations of the State of South Carolina or any of its political units or revenue obligations of the State of South Carolina or it political units with appropriate credit ratings
- 4. Savings and loan associations to the extent that the same are insured by an agency of the Federal government.
- 5. Certificates of deposit which are secured by securities described in (1) and (2) above held by a third party custodian, of a market value not less than the face value of the certificate, including accrued interest; however such collateral shall not be required to the extent the certificates are insured by an agency of the Federal government.
- 6. Repurchase agreements when collateralized as outlined above.

- 7. Certain no load open-end or closed-end management type investment companies or trusts registered under the Investment Company Act of 1940 or operating in a manner consistent with that Act.
- 8. A political subdivision receiving Medicaid funds appropriated by the General Assembly may utilize appropriated funds to participate in principal protected investments in the form of notes, bonds, guaranteed investment contracts, debentures or other contracts issued by a bank chartered in the United States or agency of a bank if chartered in the United States. No more than forty percent of the appropriated funds may be invested in the manner provided in this item.

State law also requires the City to secure its deposits with either Federal Deposit Insurance, surety bonds, pledged securities as described above or a qualified irrevocable letter of credit.

## Receivables and Payables

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Estimated unbilled revenues are recognized at the end of each fiscal year on a pro rata basis. The estimated amount is based on billings during the month following the close of the fiscal year.

## Interfund Receivables, Payables and Transfers

Activity between funds that are representative of lending and borrowing arrangements outstanding at the end of the year are referred to as due to/from other funds (current inter-fund loans) or advances to/from other funds (non-current portion of inter-fund loans).

Advances between funds are offset by a fund balance reserve account in the applicable government funds to indicate that they are not available for appropriation and are not available financial resources.

Inter-fund transfers represent permanent reallocation of resources between funds. Inter-fund transfers are eliminated in the statement of activities.

#### Reserve for Bad Debts

The recorded reserve is approximately 1.52% of accounts receivable at September 30, 2015, which management feels is a reasonable estimate. The provision for bad debts is reported as a reduction in operating revenues, not as an expense.

## <u>Inventory</u>

The City's inventories are valued at the lower of cost or market (first-in, first-out). The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased. Amounts reported as inventory in the General Fund are equally offset by a fund balance reserve, which indicates that they do not constitute "available spendable resources" even though they are a component of assets. Inventories in the Municipal Airport and Hillcrest Pro Shop proprietary funds consist of supplies and items held for resale.

Inventories in the Department of Public Utilities proprietary fund consist of fuel for sale and materials for operating and maintenance and improving property and plant and are recorded at average cost.

#### Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g. streets, sidewalks, water and sewer delivery systems and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$3,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of the donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Governmental funds capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	Useful Life <u>(Years)</u>
Building and machinery	40
Water and sewer systems	50
Infrastructure	25
Major improvements	20
Furniture and fixtures	5
Equipment	5-10

Amortization of capital leases is included in depreciation expense.

The buildings, equipment and vehicles in other proprietary funds are depreciated using the straight-line method. Estimated useful lives are as follows:

<u>Assets</u>	Useful Life <u>(Years)</u>
Airport:	
Building	30-39
Runways	20
Vehicles	5
Equipment	3-20
Pro Shop:	
Buildings	30-39
Vehicles	5
Equipment	3-20
Public Utilities:	
Electric system	25-50
Gas system	35-50
Water system	30-100
Wastewater system	40-60
Buildings	45
Warehouse	25
Fiber optics and SCADA systems	
(part of the electric system)	12-30
Tools	3-7
Furniture and fixtures	3-20

## Accrued Annual Leave

The City's policy is to permit employees to accumulate leave depending upon length of service. The maximum leave which may be accrued is 1,080 hours for persons with twenty or more years of service (calculated as hours earned times hourly rate). There is no liability for unpaid accumulated sick leave since the City does not have a policy to pay any amounts when employees separate from service. All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements.

## Long-term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or proprietary fund type statement of net position.

#### Fund Balance

The usefulness of fund balance information is enhanced by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental

fund type definitions. Fund balance classifications comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in the governmental funds.

The City classifies governmental fund balances as follows:

*Nonspendable* - includes amounts that inherently cannot be spent either because they are not in spendable form (i.e. prepaids, inventories, long-term portion of loans receivable, etc.) or because of legal or contractual requirements (i.e., principal on an endowment, etc.).

*Restricted* - includes amounts that are constrained by specific purposes which are externally imposed by (a) other governments through laws and regulations, (b) grantors or contributions through agreements, (c) creditors through debt covenants or other contracts or (d) imposed by law through constitutional provisions or enabling legislation.

*Committed* - includes amounts that are constrained for specific purposes that are internally imposed by the government through formal action taken by the City Council, which is the highest level of decision making authority, before the end of the reporting period. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.

*Assigned* - includes amounts that are intended to be used for specific purposes that are neither considered restricted nor committed; in addition, such assignments are made by the City manager.

*Unassigned* - includes amounts that do not qualify to be accounted for and reported in any of the other fund balance categories. This classification represents the amount of fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund. The General Fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

The City generally uses restricted amounts first when both restricted and unrestricted (committed, assigned, and unassigned) fund balance is available unless there are legal documents, contracts, or agreements that prohibit doing such. Additionally, the City generally would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

## Net Assets

Net assets represent the difference between assets and liabilities. Net assets are classified as invested in capital assets net of related debt, restricted, and unrestricted. Net assets invested in capital assets, net of related debt, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings, including accrued interest, used for the

acquisition, construction or improvement of those assets. Outstanding debt which has not been spent is included in the same net assets component as the unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments.

## Estimates

Management uses estimates and assumptions in preparing these financial statements in accordance with generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenues and expenditures. Actual results could vary from the estimates that were used. Material estimates that are particularly susceptible to significant changes in the near term relate to the determination of unbilled customer accounts receivable, the calculation of post employment benefits other than pension, and the calculation of net pension liability.

## Subsequent Events:

The City has considered subsequent events through March 10, 2016, the date of issuance, in preparing the financial statements and notes.

## Recent Accounting Pronouncements:

During the year, the City implemented GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* (GASB 68) effective for plan fiscal years beginning after June 15, 2014 and GASB Statement No. 71, *Pension Transitions for Contributions Made Subsequent to Measurement Date* (GASB 71) effective for plan fiscal years beginning after June 15, 2014. The primary objective of GASB 68 was to improve accounting and financial reporting by state and local governments for pensions. Entities who participate in a cost-sharing multiple employer plan are now required to recognize a liability for its proportionate share of the net pension liability of that plan. It was GASB's intention that GASB 68 will provide citizens and other users of the financial statements with a clearer picture of the size and nature of the City's financial obligations to current and former employees for past services rendered. The purpose of GASB 71, which was required to be implemented simultaneously with GASB 68, is to eliminate the source of a potential understatement of restated beginning net position and expense in the first year of implementation of GASB 68. The impact of the implementation of GASB 68 and 71 is discussed in further detail in *Note 9* and *Note 14*.

# NOTE 2 - CASH, CASH EQUIVALENTS, AND INVESTMENTS:

At September 30, 2015 the City had the following investments:

	Amortized <u>Cost</u>	Fair <u>Value</u>	Weighted Average Maturity <u>(Years)</u>
Money Market Funds U.S. Treasuries Bonds and Notes U.S. Agency Securities State Treasurer's investment pool	\$ 430,298 12,066,992 8,606,414 14,296,695	\$ 430,298 12,081,719 8,664,778 14,296,695	1.23 2.42
Total investments	\$ 35,400,399	\$ 35,473,490	

Investments are carried at amortized cost which approximates market value. The City invests in the State Treasurer's South Carolina Local Government Investment Pool which is an unrated investment trust fund, not required to register with the Securities and Exchange Commission. The fair value of the investment in the pool is the same as the value of the pool shares.

#### Interest Rate Risk

The City does not have a formal investment policy that would limit investment maturities as a means of managing its exposure to fair value arising from increasing interest rates. However, the City limits its risk by restricting its investment maturities to no more than one year.

#### Credit Risk

The City has no investment policy that would limit its investment choices other than those that are mandated by State law.

#### Concentration of Credit Risk

The City places no limit on the amount that can be invested with any one issuer.

#### Custodial Credit Risk for Deposits

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the City's deposits might not be recovered. The City's custodial credit risk policy is to use only high quality financial institutions for its deposits. In addition, its policy is to comply with the State's collateralization statutes. At September 30, 2015, City deposits totaled \$31,079,952 and the bank balance was \$31,408,383. Of the bank balance, \$828,703 was covered by Federal depository insurance. The balance is collateralized by obligations of the United States of America and its agencies (as required by state law) and is held at the Federal Reserve under the City's control via book entry or by the pledging banks in the City's name.

## NOTE 3 - PROPERTY TAXES:

Property taxes are levied on real and personal properties owned on the preceding December 31 of the City's fiscal year ended September 30. Liens attach to the property at the time the taxes are levied, which is usually in November of each year.

These taxes are due without penalty through January 15. After January 15, penalties are added and taxes become delinquent. After March 16, the taxes go into execution.

The levy date for motor vehicle taxes is the first day of the month in which the motor vehicle license expires. These taxes are due by the last day of the same month.

Delinquent taxes uncollected at September 30, 2015 are \$109,226 and are not considered available to liquidate current period liabilities. Accordingly, the City has provided deferred revenue equal to that amount in the fund financial statements.

#### NOTE 4 - ACCOUNTS RECEIVABLE:

Proprietary fund accounts receivable consist primarily of amounts billed to customers for electric, gas and water utilities and wastewater services which were not collected as of the end of the year. The balance is net of an allowance for doubtful accounts of \$60,756. Delinquent taxes have an allowance for doubtful accounts of \$27,307.

#### NOTE 5 - INTERFUND BALANCES:

Individual fund interfund receivable and payable balances at September 30, 2015 were as follows:

	Interfund <u>Receivables</u>			Interfund <u>Payables</u>
Due from/to other funds:				
General Fund	\$	71,116	\$	89,096
Special Revenue Funds:				
Hospitality and Accomodations Tax Fund		89,096		-
JAG Grant Fund		38		-
Enterprise funds:				
Pro Shop		18,295		-
Department of Public Utilities		-		89,449
Total due from/to other funds		178,545		178,545
Advances to/from other funds:				
General Fund		2,113,656		-
Enterprise funds:				
Municipal Airport		-		1,187,526
Hillcrest		-		926,130
Total advances to/from other funds		2,113,656		2,113,656
Total interfund receivables and payables	\$	2,292,201	\$	2,292,201

Individual fund operating transfers for the year ended September 30, 2015 were as follows:

	Transfe	rs out	Transfers in
General fund	\$	- 9	\$ 5,203,649
Nonmajor funds:			
Accomodations Tax Fund	2	5,040	-
Hospitality and Accomodations Tax Fund	32	4,246	-
Victims' Advocate Fund	4	0,000	-
Stevenson Auditorium		-	20,000
Enterprise funds:			
Pro Shop	4	1,651	-
Hillcrest		-	45,897
Department of Public Utilities	4,83	8,609	-
Total	\$ 5,26	9,546 9	\$ 5,269,546

## NOTE 6 - CAPITAL ASSETS:

Capital asset activity for the year ended September 30, 2015 was as follows:

Governmental Activities		alance <u>0/2014</u>	<u>Additions</u>	ansfers/ <u>ustments</u>	Deletions	Balance 9/30/2015	5
Capital assets not being depreciated:							
Land	\$ 2	2,088,366	\$ 29,938	\$ -	\$-	\$ 2,118,3	304
Construction in progress		1,226,215	3,478,559	(600,585)	-	4,104,1	189
Total		3,314,581	3,508,497	(600,585)	-	6,222,4	193
Capital assets being depreciated:							
Buildings	Ģ	9,850,495	1,500	_	-	9,851,9	995
Building improvements		2,890,099	4,856		(1,245)	2,893,7	
Land improvements		1,495,266	119,744	-	-	4,615,0	
Infrastructure		7,783,732	165,007	600,586	-	8,549,3	
Vehicles	(	5,747,706	43,435	390,105	(259,579)	6,921,6	
Furniture and fixtures		1,639,552	63,520	· _	(5,676)	1,697,3	
Machinery and equipment	:	1,226,114	19,900	12,305	(42,437)	1,215,8	382
Computer equipment	:	1,424,340	45,768	9,860	(25,647)	1,454,3	
Assets under capital lease		1,058,483	560,758	(433,398)	-	1,185,8	343
Tools and other		1,315,405	4,849	21,127	(8,382)	1,332,9	999
Total	38	3,431,192	1,029,337	600,585	(342,966)	39,718,1	L48
Less accumulated depreciation:							
Buildings	ŗ	5,134,960	248,129	_		5,383,0	089
Building improvements	-	953,896	83,569	_	(407)	1,037,0	
Land improvements		2,801,518	237,823	_	-	3,039,3	
Infrastructure		2,316,997	327,497	-	-	2,644,4	
Vehicles		5,880,472	470,873	119,455	(259,579)		
Furniture and fixtures		1,496,025	59,091	, -	(5,676)	1,549,4	
Machinery and equipment		994,796	83,661	3,369	(39,208)	1,042,6	
Computer equipment		1,148,976	98,389	2,958	(23,655)	1,226,6	568
Assets under capital lease		199,232	160,934	(132,472)	-	227,6	
Tools and other		1,206,817	42,946	6,690	(8,383)	1,248,0	
Total accumulated							
depreciation	22	2,133,689	1,812,912	-	(336,908)	23,609,6	593
Total capital assets being							
depreciated, net	16	5,297,503	(783,575)	600,585	(6,058)	16,108,4	155
Governmental activities capital							
assets, net	\$ 19	9,612,084	\$ 2,724,922	\$ -	\$ (6,058)	\$ 22,330,9	948

Depreciation expense was charged to function/programs of the governmental activities as follows:

Executive	\$ 3,110
Finance	25,420
Administrative	17,725
Public works	656,100
Public safety	681,589
Parks and recreation	374,183
Services	 54,785
Total depreciation expense - governmental activities	\$ 1,812,912

Business type capital asset activity for the year ended September 30, 2015 was as follows:

Business-type Activities	Balance <u>9/30/2014</u>	Additions	Transfers/ <u>Adjustments</u>	Deletions	Balance <u>9/30/2015</u>
Capital assets not being depreciated: Land	. , ,	\$-	\$ -	\$ -	3,660,354
Construction in progress Total	16,067,862 19,728,216	29,524,234 29,524,234	-	(16,275,566) (16,275,566)	29,316,530 32,976,884
Capital assets being depreciated:					
Buildings and improvements	9,100,526	492,122	-	-	9,592,648
Electric Division	125,146,446	8,840,804	-	(2,688,618)	131,298,632
Gas Division	26,402,535	1,636,025	-	(120,820)	27,917,740
Water Division	101,580,710	1,171,951	-	(207,228)	102,545,433
Wastewater Division	73,010,999	892,690	-	(136,271)	73,767,418
Land improvements	12,735,786	-	-	-	12,735,786
Tools and equipment	4,610,351	2,065,136	104,274	(61,909)	6,717,852
Furniture and fixtures	884,326	13,927	-	-	898,253
Assets under capital lease	301,737	-	-	(103,775)	197,962
Total	353,773,416	15,112,655	104,274	(3,318,621)	365,671,724
Less: accumulated depreciation	(150,872,702)	(10,079,187)	-	2,350,379	(158,601,510)
Total capital assets being					
depreciated, net	202,900,714	5,033,468	104,274	(968,242)	207,070,214
Business-type activities capital assets, net	\$ 222,628,930	\$ 34,557,702	\$ 104,274	\$ (17,243,808)	\$ 240,047,098
· · · · · / · ·	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,,	.,,

Proprietary Fund capital assets are recorded at cost, and transfers from other funds and donated assets are recorded at their estimated fair value at the time of transfer and contribution. Repairs and maintenance are recorded as expenses. The sale or disposal of fixed assets is recorded by removing the cost and accumulated depreciation from the accounts and charging the resulting gain or loss to income.

The following is a summary of the proprietary fund type capital assets at September 30, 2015:

	Municipal <u>Airport</u>	l Golt <u>Pro Sh</u>		Golf <u>Course</u>		Department of Public Utilities	<u>Total</u>
Land	\$ 1,315,952	\$	-	\$ -	\$	2,344,402	\$ 3,660,354
Construction in progress	568,574	-	-	-	-	28,747,957	29,316,531
Buildings and improvements	1,553,968		-	464,558		7,574,122	9,592,648
Electric Division	-		-	-		131,298,632	131,298,632
Gas Division	-		-	-		27,917,740	27,917,740
Water Division	-		-	-		102,545,433	102,545,433
Wastewater Division	-		-	-		73,767,418	73,767,418
Land improvements	12,151,670		-	584,115		-	12,735,785
Tools and equipment	660,060		1,295	513,002		5,543,495	6,717,852
Furniture and fixtures	36,396		-	26,970		834,887	898,253
Assets under capital lease	 197,962		-	-		-	197,962
Total	16,484,582		1,295	1,588,645		380,574,086	398,648,608
Less: accumulated depreciation	 (8,777,303)		(1,295)	(1,230,300)		(148,592,612)	(158,601,510)
Net capital assets - proprietary funds	\$ 7,707,279	\$	-	\$ 358,345	\$	231,981,474	\$ 240,047,098

Depreciation and amortization expense was charged to function/programs of the proprietary funds as follows:

Department of Public Utilities	
Electric Division	\$ 4,553,001
Gas Division	682,496
Water Division	2,348,150
Wastewater Division	 1,733,202
Total Department of Public Utilities	 9,316,849
Municipal Airport	691,242
Golf Course	71,096
Total	\$ 10,079,187

Included in these amounts is depreciation on electric and turbine generators of \$564,246 for the year ended September 30, 2015, and is included as a part of cost of goods sold on the financial statements.

## NOTE 7 - LONG-TERM OBLIGATIONS:

Long-term obligations as of September 30, 2015 were as follows:

Governmental Activities	<u>.</u>	<u>9/30/2014</u>	Additions	<u>R</u> (	<u>etirements</u>	<u>9/30/2015</u>	ue Within <u>)ne Year</u>
Capital leases payable Accrued compensated absences Net pension obligation Other post employment benefits	\$	2,407,585 1,162,219 11,979,281 1,921,765	\$ 601,533 292,566 1,468,107 123,509	\$	(883,168) (284,904) (13,452) -	\$ 2,125,950 1,169,881 13,433,936 2,045,274	\$ 710,469 284,904 - -
Total governmental activities	\$	17,470,850	\$ 2,485,715	\$	(1,181,524)	\$ 18,775,041	\$ 995,373
Business-type Activities							
Capital leases payable Accrued compensated absences Net pension obligation Other post employment benefits Combined Public Utilities System revenue bond	\$	8,513 1,209,349 18,762,663 2,594,053 31,356,678	\$ 336,110 1,412,176 108,308 -	\$	(8,513) (266,735) - - (226,939)	\$ - 1,278,724 20,174,839 2,702,361 31,129,739	\$ - 612,617 - - 191,661
Total business-type activities	\$	53,931,256	\$ 1,856,594	\$	(502,187)	\$ 55,285,663	\$ 804,278

Governmental Activities	Outstanding 9/30/2014	Issued	<u>Repaid</u>	Outstanding 9/30/2015
Capital leases:				
Capital projects for the City financed by BB&T in the amount of \$3,787,058. The City financed several capital projects through a lease purchase. These projects included construction of several parking lots, cart paths at the golf course, Stevenson Auditorium renovation, improvements of two buildings, a spray fountain, and a downtown streetscape. This lease was refinanced in October 2004. Payments of \$342,927 including principal and interest at 4.1% for 15 years. The lease is secured by the pledge of certain sales tax revenue.	\$ 1,792,959	\$-\$	(269,416)	\$ 1,523,543
Vehicles and equipment financed by BB&T in the amount of \$643,700; three annual payments of \$215,433, principal with interest at a rate of .9360% through September 1, 2016. The lease is secured by equipment acquired.	-	601,533	(214,559)	386,974
Vehicles and equipment financed by BB&T due in three annual payments of \$215,433 principal with interest at a rate of 0.93% and maturing September 1, 2016. The lease is secured by equipment acquired.	430,867	-	(215,434)	215,433
Vehicles and equipment financed by First Citizens; due in three annual payments of \$183,758 principal with interest at a rate of 1.08% and maturing August 1, 2015. The lease is secured by equipment acquired.	183,759	-	(183,759)	-
Total	\$ 2,407,585	\$ 601,533 \$	(883,168)	\$ 2,125,950

The following is a schedule of future debt repayments capital leases for the governmental activities as of September 30, 2015.

	Capital Leases					
<u>September</u>	Principal		<u>Interest</u>		Total	
2016	\$	710,469	\$	68,300	\$	778,769
2017		464,361		52,673		517,034
2018		303,931		38,996		342,927
2019		316,393		26,535		342,928
2020		330,796		12,131		342,927
Total	\$	2,125,950	\$	198,635	\$ 2	2,324,585

The South Carolina Constitution limits local unit borrowing power to 8 percent of its assessed property value. The limitation excludes bonded indebtedness existing on December 1, 1977 (date of the Constitutional amendment), certain special levies assessed on properties located in an area receiving special benefits and other prescribed indebtedness approved by the voters. Lease purchases are also excluded from this limitation. As of September 30, 2015, the City's bonded indebtedness was below the Constitutional limits as follows:

Real property assessed value Other personal property assessed value Vehicles assessed value	\$ 30,994,759 1,266,300 3,789,903
Total taxable assessed value	\$ 36,050,962
Debt limit - eight percent (8%) of total taxable assessed value Amount of debt applicable to limit	\$  2,884,077 
Legal debt margin	\$ 2,884,077

Business-type Activities	Outstanding <u>9/30/2014</u>	Issued		<u>Repaid</u>	Outstanding 9/30/2015
Capital leases: Municipal Airport: Facilities lease for the construction and equipping of a hangar building on the property of the Airport; 20 annual payments of \$9,971 principal with interest at 5.19% through August 1, 2015. The cost of \$197,961 is included in assets under capital leases. The lease is secured by the property leased.	\$ 8,513	\$	- \$	(8,513)	\$ -
Bonds payable: Public Utilities: \$982,514 Series of 2009, payable May 21, 2010 through 2030; interest at 1.68% payable quarterly.	712,881		-	(42,192)	670,689
\$4,280,163 Series of 2009, payable May 1, 2010 through 2030 - interest at 1.84% payable quarterly.	3,189,097		-	(184,747)	3,004,350
\$27,454,700 Series of 2014, payable November 1, 2016 through 2036 - interest at 1.68% payable quarterly.	27,454,700		-	-	27,454,700
Total	\$ 31,365,191	\$	- \$	(235,452)	\$ 31,129,739

The bond ordinances stipulate that all bonds issued for the public utilities system are revenue bonds. The bonds are payable solely from the revenues of the operations of the system. All issuances of the bonds are parity bonds and have equal standing. The bonds are secured by all revenues which remain after paying the cost of the operation and maintenance of the system of the Department.

The bond ordinances require the Department to maintain various funds as long as the bonds are outstanding. The gross revenue fund, the operating and maintenance fund, the debt service fund, the depreciation fund and the contingent fund are maintained to provide for payment of principal, interest, operating contingencies and depreciation. These funds are invested in obligations of the U.S. Government. As of September 30, 2015, balances in all funds meet bond requirements.

Additional bonds can be issued only if (1) there are no defaults in payments of interest and principal of any existing bond having claim on the revenues of the system, (2) existing bonds' cushion funds have been maintained as required, and (3) the net earnings of the system for the fiscal year in which bonds are to be issued should not be less than 120% of the highest

combined annual principal requirements of any succeeding fiscal year on all bonds then proposed to be issued.

The following is a schedule of future debt repayments under bonds and capital leases for business-type activities as of September 30, 2015.

	Bonds ar	Total	
<u>September</u>	Principal	Interest	
2016	\$ 191,661	\$ 60,088	\$ 251,749
2017	1,399,689	510,902	1,910,591
2018	1,422,758	487,833	1,910,591
2019	1,446,299	464,293	1,910,592
2020	1,470,322	440,270	1,910,592
2021-2025	7,729,626	1,823,330	9,552,956
2026-2030	8,249,502	1,444,152	9,693,654
2031-2035	7,617,936	476,463	8,094,399
2036	1,601,946	16,933	1,618,879
Total	\$ 31,129,739	\$ 5,724,264	\$ 36,854,003

## NOTE 8 - LEASES:

#### Lessor:

The Department of Public Utilities has a five-year contract to lease space on top of a water tank to a company for a telecommunication tower. Lease income was \$14,548 in 2015 and 2014. There is one year remaining in the lease term with an annual payment of \$14,548.

## NOTE 9 - RETIREMENT PLAN:

The South Carolina Public Employee Benefit Authority (PEBA), which was created July 1, 2012, administers the various retirement systems and retirement programs managed by its Retirement Division. PEBA has an 11-member Board of Directors, appointed by the Governor and General Assembly leadership, which serves as co-trustee and co-fiduciary of the systems and the trust funds. By law, the Budget and Control Board, which consists of five elected officials, also reviews certain PEBA Board decisions regarding the funding of the Systems and serves as a co-trustee of the Systems in conducting that review. PEBA issues a Comprehensive Annual Financial Report (CAFR) containing financial statements and required supplementary information for the South Carolina Retirement Systems' Pension Trust Funds. The CAFR is publicly available on the Retirement Benefits' link on PEBA's website at www.peba.sc.gov, or a copy may be obtained by submitting a request to PEBA, PO Box 11960, Columbia, SC 29211-1960. PEBA is considered a division of the primary government of the state of South Carolina and therefore, retirement trust fund financial information is also included in the comprehensive annual financial report of the state.

#### Plan Description:

The City contributes to the South Carolina Retirement System (SCRS) which is a cost sharing multiple employer defined benefit pension plan. SCRS was established effective July 1, 1945, pursuant to the provisions of Section 9-1-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for employees of the state, its public school districts, and political subdivisions.

The City also contributes to the South Carolina Police Officers Retirement System (PORS) which is a cost sharing multiple employer defined benefit pension plan. PORS was established effective July 1, 1962, pursuant to the provisions of Section 9-11-20 of the South Carolina Code of Laws for the purpose of providing retirement allowances and other benefits for police officers and firemen of the state and its political subdivisions.

#### Membership:

Membership requirements are prescribed in Title 9 of the South Carolina Code of Laws. A brief summary of the requirements under each system is presented below.

- SCRS Generally, all employees of covered employers are required to participate in and contribute to the system as a condition of employment. This plan covers general employees and teachers and individuals newly elected to the South Carolina General Assembly beginning with the November 2012 general election. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date system with an effective date of membership prior to July 1, 2012, is a Class Two or after July 1, 2012, is a Class Three member.
- PORS To be eligible for PORS membership, an employee must be required by the terms of his employment, by election or appointment, to preserve public order, protect life and property, and detect crimes in the state; to prevent and control property

destruction by fire; or to serve as a peace officer employed by the Department of Corrections, the Department of Juvenile Justice, or the Department of Mental Health. Probate judges and coroners may elect membership in PORS. Magistrates are required to participate in PORS for service as a magistrate. PORS members, other than magistrates and probate judges, must also earn at least \$2,000 per year and devote at least 1,600 hours per year to this work, unless exempted by statute. An employee member of the system with an effective date of membership prior to July 1, 2012, is a Class Two member. An employee member of the system with an effective date of membership on or after July 1, 2012, is a Class Three member.

## Benefits:

Benefit terms are prescribed in Title 9 of the South Carolina Code of Laws. PEBA does not have the authority to establish or amend benefit terms without a legislative change in the code of laws. Key elements of the benefit calculation include the benefit multiplier, years of service, and average final compensation. A brief summary of benefit terms for each system is presented below.

SCRS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 65 or with 28 years credited service regardless of age. A member may elect early retirement with reduced pension benefits payable at age 55 with 25 years of service credit. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension upon satisfying the Rule of 90 requirement that the total of the member's age and the member's creditable service equals at least 90 years. Both Class Two and Class Three members are eligible to receive a reduced deferred annuity at age 60 if they satisfy the five- or eight-year earned service requirement, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program.

The annual retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase. Members who retire under the early retirement provisions at age 55 with 25 years of service are not eligible for the benefit adjustment until the second July 1 after reaching age 60 or the second July 1 after the date they would have had 28 years of service credit had they not retired.

 PORS - A Class Two member who has separated from service with at least five or more years of earned service is eligible for a monthly pension at age 55 or with 25 years of service regardless of age. A Class Three member who has separated from service with at least eight or more years of earned service is eligible for a monthly pension at age 55 or with 27 years of service regardless of age. Both Class Two and Class Three members are eligible to receive a deferred annuity at age 55 with five or eight years of earned service, respectively. An incidental death benefit is also available to beneficiaries of active and retired members of employers who participate in the death benefit program. Accidental death benefits are also provided upon the death of an active member working for a covered employer whose death was a natural and proximate result of an injury incurred while in the performance of duty.

The retirement allowance of eligible retirees or their surviving annuitants is increased by the lesser of one percent or five hundred dollars every July 1. Only those annuitants in receipt of a benefit on July 1 of the preceding year are eligible to receive the increase.

For the year ended September 30, 2015, the City's total payroll for all employees was \$17,296,344. Total covered payroll was \$17,263,843. Covered payroll refers to all compensation paid by the City to active employees covered by the Plan.

## Contributions:

Contributions are prescribed in Title 9 of the South Carolina Code of Laws. The PEBA Board may increase the SCRS and PORS employer and employee contribution rates on the basis of the actuarial valuations, but any such increase may not result in a differential between the employee and employer contribution rate that exceeds 2.9 percent of earnable compensation for SCRS and 5 percent for PORS. An increase in the contribution rates adopted by the board may not provide for an increase of more than one-half of one percent in any one year. If the scheduled employee and employer contributions provided in statute or the rates last adopted by the board are insufficient to maintain a thirty year amortization schedule of the unfunded liabilities of the plans, the board shall increase the contribution rates in equal percentage amounts for the employer and employee as necessary to maintain the thirty-year amortization period; and, this increase is not limited to one-half of one percent per year.

 Required employee contribution rates for fiscal year 2014-2015 are as follows: SCRS
Employee Class Two
8.00% of earnable compensation
9.00% of earnable compensation

Employee Class Three	8.00% of earnable compensation
PORS	
Employee Class One	\$21 per month
Employee Class Two	8.41% of earnable compensation
Employee Class Three	8.41% of earnable compensation
Required employer contributions	s for fiscal year 2014-2015 are as follows:

SCRS	
Employer Class Two	10.75% of earnable compensation
Employer Class Three	10.75% of earnable compensation
Employer Incidental Death Benefit	0.15% of earnable compensation

PORS	
Employer Class One	7.80% of earnable compensation
Employer Class Two	13.01% of earnable compensation
Employer Class Three	13.01% of earnable compensation
Employer Incidental Death Benefit	0.20% of earnable compensation
Employer Accidental Death Program	0.20% of earnable compensation

The City's contributions to the Plan for the year ended September 30, 2015 were \$1,960,830. Plan members contributions to the Plan for the year ended September 30, 2015 were \$1,403,489.

# *Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions:*

The most recent annual actuarial valuation reports adopted by the PEBA Board and Budget and Control Board are as of July 1, 2014. The net pension liability of each defined benefit pension plan was therefore determined based on the July 1, 2014 actuarial valuations, using membership data as of July 1, 2014, projected forward to the end of the fiscal year, and financial information of the pension trust funds as of June 30, 2015, using generally accepted actuarial procedures. Information included in the following schedules is based on the certification provided by the consulting actuary, Gabriel, Roeder, Smith and Company.

At September 30, 2015, the City reported a liability of \$33,608,775 for its proportionate share of the net pension liability. The net pension liability was measured as of July 1, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At July 1, 2015, the City's and the Department's proportion of SCRS was .043739% and .1029%. The City's proportion of PORS was .26570%.

For the year ended September 30, 2015, the City recognized pension expense of \$1,184,481. At September 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of <u>Resources</u>	Deferred Inflows of <u>Resources</u>
Differences between expected and actual results Net difference between projected and actual earnings on	\$ 609,003	\$ (49,747)
Plan investments	2,287,729	(2,038,168)
Changes in proportionate share	11,423	(454,050)
City contributions made to SCRS and PORS from		
measurement date to end of year	491,838	-
	\$ 3,399,993	\$ (2,541,965)

The \$3,399,993 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

#### Actuarial Assumptions:

Measurement Period Ending June 30,		<u>SCRS</u>	<u>PORS</u>
2016 2017 2018 2019 2020	\$	343,436 \$ (24,411) (194,171) 419,622 -	145,010 21,019 15,949 131,574 -
Net balance of deferred outflows/(inflows) of resources	\$	544,476 \$	313,552

Actuarial valuations involve estimates of the reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and future salary increases. Amounts determined during the valuation process are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. South Carolina state statute requires that an actuarial experience study be completed at least once in each five-year period. The last experience study was performed on data through June 30, 2010, and the next experience study is scheduled to be conducted after the June 30, 2015 annual valuation is complete.

The following table provides a summary of the actuarial assumptions and methods used in the July 1, 2014, valuations for SCRS and PORS.

	SCRS	PORS
Actuarial cost method	Entry Age	Entry Age
Actuarial Assumptions:		
Invetment rate of return	7.50%	7.50%
Projected salary increases	3.5% to 12.5%	4.0% to 10.0%
Includes inflation at	2.75%	2.75%
Benefit adjustments	lesser of 1% or \$500 annually	lesser of 1% or \$500 annually

The post-retiree mortality assumption is dependent upon the member's job category and gender. This assumption includes base rates which are automatically adjusted for future improvement in mortality using published Scale AA projected from the year 2000.

Former Job Class	Males	Females
Educators	RP-2000 Males (with White Collar adjustment) multiplied by 110%	RP-2000 Females (with White Collar adjustment) multiplied by 95%
General Employees and Members of the General Assembly	RP-2000 Males multiplied by 100%	RP-2000 Females multiplied by 90%
Public Safety and Firefighters	RP-200 Males (with blue Collar adjustment) multiplied by 115%	RP-200 Females (with blue Collar adjustment) multiplied by 115%

The long-term expected rate of return on pension plan investments for actuarial purposes is based upon the 30 year capital market outlook at the end of the third quarter 2012. The

actuarial long-term expected rates of return represent best estimates of arithmetic real rates of return for each major asset class and were developed in coordination with the investment consultant for the Retirement System Investment Commission (RSIC) using a building block approach, reflecting observable inflation and interest rate information available in the fixed income markets as well as Consensus Economic forecasts. The actuarial long-term assumptions for other asset classes are based on historical results, current market characteristics and professional judgment.

The RSIC has exclusive authority to invest and manage the retirement trust funds' assets. As co-fiduciary of the Systems, statutory provisions and governance policies allow the RSIC to operate in a manner consistent with a long-term investment time horizon. The expected real rates of investment return, along with the expected inflation rate, form the basis for the target asset allocation adopted annually by the RSIC. For actuarial purposes, the long-term expected rate of return is calculated by weighting the expected future real rates of return by the target allocation percentage and then adding the actuarial expected inflation which is summarized in the table on the following page. For actuarial purposes, the 7.50 percent assumed annual investment rate of return and a 2.75 percent inflation component.

	Target Asset	Expected Arthmetic Real	Long-Term Expected Portfolio Real Rate of
Asset Class	Allocation	Rate of Return	Return
Short Term	5.0%		
Cash	2.0%	1.90%	0.04%
Short Duration	3.0%	2.00%	0.06%
Domestic Fixed Income	13.0%		
Core Fixed Income	7.0%	2.70%	0.19%
Mixed Credit	6.0%	3.80%	0.23%
Global Fixed Income	9.0%		
Global Fixed Income	3.0%	2.80%	0.08%
Emerging Markets Debt	6.0%	5.10%	0.31%
Global Public Equity	31.0%	7.10%	2.20%
Global Tactical Asset Allocation	10.0%	4.90%	0.49%
Alternatives	32.0%		
Hedge Funds (Low Beta)	8.0%	4.30%	0.34%
Private Debt	7.0%	9.90%	0.69%
Private Equity	9.0%	9.90%	0.89%
Real Estate (Broad Market)	5.0%	6.00%	0.30%
Commodities	3.0%	5.90%	0.18%
Total Expected Real Return	100.0%		6.00%
Inflation for Actuarial Purposes			2.75%
Total Expected Nominal Return			8.75%

## Discount Rate:

The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers in SCRS and PORS will be made based on the actuarially determined rates based on provisions in the South Carolina State Code of Laws. Based on those assumptions, each System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability. The following table presents the sensitivity of the net pension liability to changes in the discount rate.

# Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate:

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher (8.5 percent) than the current rate:

Sensitivity of the City's Proportionate Share of Net Pension Liability to Changes in the Discount Rate							
System	Current Discount Rate (7.50%)	1.00% Increase (8.50%)					
SCRS	\$35,070,310	\$27,817,810	\$21,739,294				
PORS	\$7,888,647	\$5,790,965	\$3,915,752				

Plan Fiduciary Net Position:

Detailed information regarding the fiduciary net position of the plans administered by PEBA is available in the separately issued CAFR containing financial statements and required supplementary information for SCRS and PORS. The CAFR of the Pension Trust Funds is publicly available on PEBA's Retirement Benefits' website at www.retirement.sc.gov, or a copy may be obtained by submitting a request to PEBA, Post Office Box 11960, Columbia, SC 29211-1960.

## NOTE 10 - POST-RETIREMENT HEALTH BENEFITS:

## PLAN DESCRIPTION:

The City administers a Retiree Medical and Prescription Drug Plan (the Plan) as a singleemployer defined benefit Other Post Employment Benefit Plan (OPEB). The Plan provides for continuation of medical insurance benefits for certain retirees and can be amended by action of the City. The Plan does not issue a stand alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

## FUNDING POLICY:

The City pays the cost of the postemployment health care benefits for the retirees between the ages of 60 and 65. Upon reaching Medicare eligibility, the City will pay up to \$100 per month toward the cost of a Medicare supplement. The City will also reimburse out of pocket prescription costs exceeding \$2,000 per year up to a total annual benefit of \$840. Surviving spouses of retirees may elect to continue health care benefits at their own expense. Substantially all of the City's employees may become eligible for these benefits if they reach normal retirement age while working for the government.

The obligation of employer is established by action of the City's Council. The required contribution rate of the employer varies depending on the applicable agreement. The City currently contributes enough money to the plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the plan are paid by the City.

ANNUAL OPEB COST AND NET OPEB OBLIGATION:

The City's annual OPEB cost (expense) is calculated based on the annual required contribution of the employer (ARC). The City has engaged an actuary to calculate the ARC for employers in plans with more than one hundred total plan members. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and the City's net OPEB obligation to the Retiree Health Plan at September 30, 2015:

Annual OPEB cost: Normal cost Amortization of unfunded actuarial accrued liability	\$ 221,930 251,106
Total annual required contribution	473,036
OPEB contributions and implicit rate subsidy during the year	 241,219
Current year increase in OPEB obligation	231,817
Net OPEB obligation, beginning of year	 4,515,818
Net OPEB obligation, end of year	\$ 4,747,635

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation were as follows:

	Annual	Percentage of Annual				
Fiscal Year	OPEB	OPEB Cost	Cu	rrent Year		Net OPEB
Ended	<u>Cost</u>	Contributed	<u>I</u>	ncrease	<u>(</u>	<u>Obligation</u>
2013	\$ 633,098	39.67%	\$	381,925	\$	4,285,084
2014	481,907	52.12%		230,734		4,515,818
2015	473,036	51.00%		231,817		4,747,635

## FUNDED STATUS AND FUNDING PROGRESS:

As of September 30, 2015, the actuarial accrued liability for benefits was \$6,950,418, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$10,398,586, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 66.84% percent.

The projection of future benefit payments for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of the plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

## ACTUARIAL METHODS AND ASSUMPTIONS:

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members. The methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the most recent actuarial valuation dated October 1, 2015, the actuarial cost method is the projected unit cost method. The amortization method is the level dollar open method and the remaining amortization period is 30 years. The actuarial assumptions include a 4% return on investments, which includes inflation at 2.75%, and an annual healthcare cost trend rate of 8.5% initially reduced by decrements to an ultimate rate of 5% after 5 years.

## NOTE 11 - FUND BALANCES AND NET ASSETS:

#### **RESTRICTED NET ASSETS:**

The Department of Public Utilities reserved a portion of the net assets for the following purposes:

Restricted for self insurance	\$ 75,008
Restricted for customer deposits	3,855,279
Restricted for bond repayment	1,997,466
Total	\$ 5,927,753

#### OTHER:

The golf course has a negative fund balance of \$1,482,830 as of September 30, 2015. The fund balance is expected to return to a positive position as the economy improves.

#### NOTE 12 - RISK MANAGEMENT:

The City is exposed to various risks of loss and maintains elements of both self-insurance and purchased insurance policies divided into coverage for workers' compensation, property and casualty, general tort liability, employee dishonesty, and employee health insurance. Management believes such coverage is sufficient to preclude any significant uninsured losses for the covered risks. The insurers promise to pay to or on behalf of the insured for covered economic losses sustained during the policy period in accordance with insurance policy and benefit program limits.

Several State funds accumulate assets and the State itself assumes substantially all risks for the following:

1) Claims of covered public employees for long-term disability and group-life insurance benefits (Retirement System);

The City assumes the risk for unemployment compensation benefits by paying directly to the Department of Employment and Workforce actual claims filed against them.

The City and other entities pay premiums to the State's Insurance Reserve Fund which issues policies, accumulates assets to cover risk of loss, and pays claims incurred for covered losses related to the following assets and activities:

- 1) Theft of, damage to, or destruction of assets;
- 2) Real property, its contents, and other equipment;
- 3) Auto liability;
- 4) General tort liability.

The City, excluding the Department, carries collision insurance on its motor vehicles. However, after the motor vehicles are five years old the collision insurance is no longer carried. The City also has a self-insurance fund that pays for any vehicle repair or replacement not covered by insurance. Insurance coverage on the electric substations and on all utility system transmission and distribution lines is not available.

The City participates in the South Carolina Municipal Insurance Trust/Workers' Compensation Pool, a public entity risk pool for its workers' compensation coverage. Pool members are subject to a supplemental assessment in the event of deficiencies.

The City obtains coverage through a commercial insurer for employee fidelity bond insurance for all employees for losses arising from theft or misappropriation.

The Department of Public Utilities has set aside and reserved \$75,008 to cover excess cost to clean up contamination surrounding its three underground storage tanks that may not be covered under the Super Fund provisions in the Clean Water Act legislation. The South Carolina Department of Health and Environmental Control established the amount set aside. The Department is not required to purchase outside insurance for this coverage as long as it has these funds reserved as such.

The Department of Public Utilities has allocated insurance premium payments to the appropriate divisions. All claims are expected to be covered up to the deductibles. These risks of loss (the deductibles) have not been transferred to a commercial insurer.

In management's opinion, supplemental premium assessments, if any, would not be significant enough to have a material adverse effect on the financial position of the City.

Beginning January 1, 2014, the City implemented a partial self-insurance program for medical insurance coverage for its employees. The City's health insurance plan has an individual stop loss insurance amount of \$125,000. Claims expenditures and liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. These losses include an estimate of claims that have been incurred but not reported.

## NOTE 13 - COMMITMENTS AND CONTINGENCIES:

The City participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the City had not complied with the rules and regulations governing the grants, refunds of any money received may be required. In the opinion of the City, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

Projected costs to complete current projects in progress for the Department of Public Utilities are expected to be approximately \$19,414,500.

The City entered into an agreement with Orangeburg County (County) and the State to provide financial assistance to the Orangeburg County/City Industrial Park Commission to acquire a building to induce new businesses to locate in the County. The City has offered to provide \$1.6 million of the total \$5.2 million in financial assistance.

## NOTE 14 -PRIOR PERIOD ADJUSTMENT:

During the year ended September 30, 2015, the City implemented GASB 68 and GASB 71 (as discussed in Note 1 and Note 9). The Department also corrected an error in accumulated depreciation. The implementation and correction required a prior period adjustment and a restatement of beginning net position as follows:

	As originally <u>stated</u>	<u>Change</u>	As restated
Governmental-wide activities: Net pension liability Unrestricted net position	\$	\$ (11,979,281) 11,979,281	\$ (11,979,281) (23,143,019)
Business type activities: Airport: Net pension liability	-	(162,531)	• • •
Unrestricted net position Golf Course:	(7,538,864)	162,531	(7,376,333)
Net pension liability Unrestricted net position	- 813,754	(428,782) 428,782	(428,782) 1,242,536
·	010,751	120,702	1,212,330
Department of Public Utilities: Net pension liability Unrestricted net position Accumulated Depreciation Net position invested in capital assets	- (60,667,101) (142,732,958)		(18,951,815) (41,715,286) (141,606,255)
net of related debt	(181,395,738)	(1,126,703)	(182,522,441)

REQUIRED SUPPLEMENTARY INFORMATION

#### CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA

#### REQUIRED SUPPLEMENTARY INFORMAITON BUDGETARY COMPARISON SCHEDULE - GENERAL FUND FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Budgeted Amounts					Actual GAAP		ariance with inal Budget Over
	<u>Original</u> <u>Final</u>					<u>Basis</u>		(Under)
REVENUES								
Taxes:								
Ad valorem	\$	3,387,266	\$	3,444,197	\$	3,479,722	\$	35,525
Sales	т	1,192,000	т	1,190,600	т	-	т	(1,190,600)
Franchise		153,500		144,100		147,068		2,968
Licenses and permits		2,843,106		2,810,956		2,958,299		147,343
Fines and forfeitures		672,500		662,500		633,887		(28,613)
Charges for services		2,050,050		2,022,911		2,046,753		23,842
Interest income		13,500		20,000		30,046		10,046
Miscellaneous		1,028,853		152,854		156,690		3,836
Intergovernmental		612,426		429,230		445,496		16,266
Total revenues	-	11,953,201		10,877,348		9,897,961		(979,387)
		· · ·						
EXPENDITURES								
Current:								
General government:								
Executive		423,182		418,971		401,281		(17,690)
Finance		783,151		783,829		773,658		(10,171)
Administrative		577,969		578,335		548,499		(29,836)
Non-departmental		1,161,945		1,006,925		805,529		(201,396)
Total general government		2,946,247		2,788,060		2,528,967		(259,093)
Public works		2,581,186		2,543,549		2,554,529		10,980
Public safety		7,916,073		7,202,504		7,249,411		46,907
Parks and recreation		2,003,639		1,802,547		1,837,745		35,198
Service		598,671		593,503		599,342		5,839
Debt service:								
Principal		624,168		621,984		540,241		(81,743)
Interest		-		-		81,742		81,742
Total debt service		624,168		621,984		621,983		(1)
Total expenditures		16,669,984		15,552,147		15,391,977		(419,264)
Deficiency of revenues		(4 716 702)		(4 (74 700)		(5 404 010)		(5(0,122)
over expenditures		(4,716,783)		(4,674,799)		(5,494,016)		(560,123)
OTHER FINANCING SOURCES (USES)								
Operating transfers in		5,220,083		5,204,609		5,203,649		(960)
Operating transfers out		(1,192,000)		(1,190,600)		-,		1,190,600
Lease proceeds		643,700		643,700		601,533		(42,167)
Sale of general capital assets		45,000		25,000		24,342		(658)
Total other financing						/~		(000)
sources		4,716,783		4,682,709		5,829,524		1,146,815
	+							
Net change in fund balance	\$	-	\$	7,910	=	335,508	\$	327,598
Fund balance - beginning						13,030,681		
					*			
Fund balance - ending					\$	13,366,189		

#### THE ACCOMPANYING NOTE TO THE BUDGETARY COMPARISON SCHEDULE IS AN INTEGRAL PART OF THIS STATEMENT

## CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA

## NOTE TO THE BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

## NOTE 1 - BUDGET PROCESS:

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to September 30, the City Administrator and Finance Director submit to City Council a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted at City Hall to obtain taxpayer comments.
- 3. The budget is legally enacted through passage of an ordinance.
- 4. The City Administrator is authorized to administer the budget and may authorize the transfer of appropriated funds within and between departments and funds as necessary to achieve the goals of the budget. All appropriations are legally controlled at the departmental level for the General Fund.
- 5. Expenditures may not legally exceed budgeted appropriations at the fund level.
- 6. Formal budgetary integration is employed as a management control device during the year for the General Fund.
- 7. The budget for the General Fund is adopted on a basis consistent with accounting principles generally accepted in the United States. All budgets are presented on the modified accrual basis of accounting.
- 8. The budget at the end of the year for the General Fund represents the budget adopted and amended by City Council.
- 9. All unexpended appropriations lapse at year-end unless they are committed.

#### CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA

#### REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULE – DEPARTMENT OF PUBLIC UTILITIES FOR THE YEAR ENDED SEPTEMBER 30, 2015

	BudgetedActualAmountsGAAPOriginalFinalBasis					Variance with Final Budget Over <u>(Under)</u>		
OPERATING REVENUES:								
Charges for services and fees	\$	101,941,143	\$	101,941,143	\$	98,319,746	\$	(3,621,397)
OPERATING EXPENSES:								
Electricity purchased		59,472,111		59,472,111		55,479,680		(3,992,431)
Natural gas purchased		5,276,100		5,276,100		4,944,647		(331,453)
Operating and maintenance		8,703,739		8,703,739		9,532,707		828,968
Administrative		8,874,352		8,874,352		10,647,798		1,773,446
Depreciation and amortization		7,922,894		7,922,894		8,752,603		829,709
Total operating expenses		90,249,196		90,249,196		89,357,435		(891,761)
Operating income		11,691,947		11,691,947		8,962,311		(2,729,636)
NON-OPERATING REVENUES (EXPENSES):								
Gain on disposal of property		-		-		(825,500)		(825,500)
Water impact and tap fees		130,100		130,100		163,412		33,312
Wastewater impact and tap fees		150,000		150,000		140,962		(9,038)
Interest income		545,560		545,560		89,411		(456,149)
Interest expense		(64,804)		(64,804)		(64,774)		30
Total non-operating revenues (expenses)		760,856		760,856		(496,489)		(1,257,345)
Income before contributions								
and transfers		12,452,803		12,452,803		8,465,822		(3,986,981)
Contributions		-		-		61,594		61,594
Transfers		(4,838,609)		(4,838,609)		(4,838,609)		-
Changes in net assets	\$	7,614,194	\$	7,614,194	\$	3,688,807	\$	(3,925,387)

THE ACCOMPANYING NOTE TO THE BUDGETARY COMPARISON SCHEDULE IS AN INTEGRAL PART OF THIS STATEMENT

## **CITY OF ORANGEBURG** ORANGEBURG, SOUTH CAROLINA DEPARTMENT OF PUBLIC UTILITIES

## NOTE TO THE BUDGETARY COMPARISON SCHEDULE - ENTERPRISE FUND

#### NOTE 1 - BUDGET PROCESS:

The Department follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. Prior to September 30, the Department Manager submits to City Council a proposed operating budget for the fiscal year commencing October 1. The operating budget includes proposed expenditures and the means of financing them.
- 2. Public hearings are conducted at City Hall to obtain taxpayer comments.
- 3. The budget is legally enacted through passage of an ordinance.
- 4. The Department Manager is authorized to administer the budget and may authorize the transfer of appropriated funds within and between departments as necessary to achieve the goals of the budget. All appropriations are legally controlled at the departmental level for the Enterprise Fund.
- 5. Expenditures may not legally exceed budgeted appropriations at the fund level.
- 6. Formal budgetary integration is employed as a management control device during the year for the Enterprise Fund.
- 7. The budget for the Enterprise Fund is adopted on a basis consistent with accounting principles generally accepted in the United States. All budgets are presented on the accrual basis of accounting.
- 8. The budget at the end of the year for the Enterprise Fund represents the budget adopted by City Council.

## SCHEDULE OF FUNDING PROGRESS FOR RETIREE HEALTH PLAN YEAR ENDED SEPTEMBER 30, 2015

The following is the schedule of funding progress per the most recent actuarial valuation dated October 1, 2015:

Schedule of funding progress:	Actuarial Valuation Date 10/01/15
Current retiree liability Activities employees eligible to retire Activities employees not yet eligible Actuarial accrued liability Actuarial value of assets	\$ 1,939,819 2,267,484 2,743,115 6,950,418 -
Unfunded actuarial accrued liability	6,950,418
Funded ratio	0%
Annual covered payroll	\$ 10,398,586
Ratio of unfunded actuarial accrued	

liability to covered payroll

66.8%

The City's annual Other Post Employment Benefits Plan (OPEB) cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2015 are as follows:

Fiscal Year <u>Ended</u>	Annual OPEB <u>Cost</u>	Percentage of Annual OPEB Cost <u>Contributed</u>	Current Year Increase	Net OPEB Obligation
2013	\$ 633,098	39.67%	\$ 381,925	\$ 4,285,084
2014	481,907	52.12%	230,734	4,515,818
2015	473,036	51.00%	231,817	4,747,635

COMBINING AND INDIVIDUAL FUND STATEMENTS AND SCHEDULES

## GENERAL FUND - SCHEDULE OF REVENUES - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2015

		Budgeted	l Amo	unts <u>Final</u>	Actual GAAP <u>Basis</u>	Variance with Final Budget Over <u>(Under)</u>		
		-						
Taxes:								
Ad valorem:								
Current	\$	2,820,000	\$	2,842,000	\$ 2,872,689	\$	30,689	
Delinquent	•	197,250		228,843	233,250		4,407	
Other		370,016		373,354	373,783		429	
Total ad valorem tax		3,387,266		3,444,197	3,479,722		35,525	
Sales:								
Hospitality and accomodations		1,192,000		1,190,600	_		(1,190,600)	
Total sales tax		1,192,000		1,190,600	-		(1,190,600) (1,190,600)	
Total sales tax		1,192,000		1,190,000			(1,190,000)	
Franchise taxes		153,500		144,100	147,068		2,968	
Licenses and permits:								
Business licenses		1,100,500		1,050,350	1,009,931		(40,419)	
Insurance		1,710,000		1,710,000	1,867,702		157,702	
Building permits		32,606		50,606	80,666		30,060	
Total licenses and permits		2,843,106		2,810,956	2,958,299		147,343	
Fines and forfeitures		672,500		662,500	633,887		(28,613)	
Charges for services:								
Sanitation - commercial		400,000		386,076	385,648		(428)	
Sanitation - residential		698,000		695,604	694,774		(830)	
Fire service contracts		830,000		825,000	838,750		13,750	
Recreation programs		102,050		96,231	116,243		20,012	
Recreation department fees		20,000		20,000	11,338		(8,662)	
Total charges for services		2,050,050		2,022,911	2,046,753		23,842	
-								
Interest income		13,500		20,000	30,046		10,046	
Miscellaneous:								
Rentals		24,000		29,000	33,501		4,501	
Miscellaneous		1,004,853		123,854	123,189		(665)	
Total miscellaneous		1,028,853		152,854	156,690		3,836	
		1,020,033		132,034	130,090		5,050	

	 Budgeted <u>Original</u>	Amo	ounts <u>Final</u>	Actual GAAP <u>Basis</u>	Variance with Final Budget Over <u>(Under)</u>			
Intergovernmental: Local:								
SRO reimbursement	\$ 31,000	\$	36,000	\$ 32,577	\$	(3,423)		
Total local	 31,000		36,000	32,577		(3,423)		
State: Local government fund Total state	 325,000 325,000		300,000 300,000	292,385 292,385		(7,615) (7,615)		
Federal:								
Federal grants	 256,426		93,230	120,534		27,304		
Total federal	256,426		93,230	120,534		27,304		
Total intergovernmental	 612,426		429,230	445,496		16,266		
Total revenues	\$ 11,953,201	\$	10,877,348	\$ 9,897,961	\$	(979,387)		

## GENERAL FUND - SCHEDULE OF EXPENDITURES - BUDGET AND ACTUAL FOR THE YEAR ENDED SEPTEMBER 30, 2015

	 Budgeted Original	Amo	ounts <u>Final</u>	Actual GAAP <u>Basis</u>	Fina	ance with al Budget Over <u>Under)</u>
Executive Department:						
Administrative Division:						
Personnel	\$ 92,405	\$	92,306	\$ 93,648	\$	1,342
Utility expense	6,775		3,462	2,592		(870)
Property and tort	14		14	14		-
Operating expenses	 67,200		67,100	58,758		(8,342)
Total Administrative Division	 166,394		162,882	155,012		(7,870)
Election Division:						
Property and tort	75		75	75		_
Operating expenses	6,000		6,000	3,024		(2,976)
Total Election Division	 6,075		6,075	3,099		(2,976)
	 0,075		0,075	5,055		(2,570)
Municipal Court Division:						
Personnel	223,837		223,141	227,221		4,080
Property and tort	476		473	, 473		-
Operating expenses	26,400		26,400	15,476		(10,924)
Total Municipal Court Division	250,713		250,014	243,170		(6,844)
Total Executive Department	 423,182		418,971	401,281		(17,690)
Finance Department: Finance and Records Division:						
Personnel	376,201		374,088	381,781		7,693
Utility expense	4,400		4,200	3,891		(309)
Property and tort	2,139		2,314	2,314		-
Operating expenses	 51,706		68,671	68,620		(51)
Total Finance and Records Division	 434,446		449,273	456,606		7,333
Information Technology Division:						
Personnel	219,051		234,542	239,606		5,064
Utility expense	2,500		2,899	2,899		-
Property and tort	1,601		1,379	1,379		-
Operating expenses	112,853		82,116	59,548		(22,568)
Capital outlay	 12,700		13,620	13,620		
Total Data Processing Division	348,705		334,556	317,052		(17,504)
Total Finance Department	 783,151		783,829	773,658		(10,171)
Administrative Department: Administration Division:						
Personnel	347,869		343,311	343,348		37
Utility expense	6,500		6,500	5,721		(779)
Property and tort	1,278		1,278	1,278		-
Operating expenses	 19,590		19,819	19,531		(288)
Total Administration Division	 375,237		370,908	369,878		(1,030)

Administrative Department (continued): Community Planning and	<u>C</u>	Budgetec Driginal	<u>l Amc</u>	ounts <u>Final</u>	Actual GAAP <u>Basis</u>	Fin	iance with al Budget Over <u>(Under)</u>
Development Division							
Personnel	\$	159,903	\$	160,024	\$ 162,722	\$	2,698
Utility expense		1,700		1,700	1,195		(505)
Property and tort		1,194		1,194 44,509	1,194 13,510		-
Operating expenses Total Community Planning and		39,935		44,509	15,510		(30,999)
Development Division		202,732		207,427	178,621		(28,806)
Total Administrative Department	1	577,969		578,335	548,499		(29,836)
Public Works Department: Administrative Division:							
Personnel		247,470		241,552	246,704		5,152
Utility expense		4,000		4,715	4,715		-
Property and tort		1,120		1,119	1,119		-
Operating expenses		18,185		11,448	9,528		(1,920)
Total Administrative Division		270,775		258,834	262,066		3,232
Building Inspection Division:							
Personnel		136,448		155,471	159,146		3,675
Utility expense		3,500		3,000	2,736		(264)
Property and tort		1,017		782	782		-
Operating expenses		29,027		13,928	12,831		(1,097)
Total Building Inspection Division		169,992		173,181	175,495		2,314
Garage Division:							
Personnel		298,745		295,740	302,239		6,499
Utility expense		22,000		16,145	16,144		(1)
Property and tort		2,363		2,401	2,401		-
Operating expenses		46,415		47,795	45,655		(2,140)
Capital outlay		71,700		72,791	72,676		(115)
Total Garage Division		441,223		434,872	439,115		4,243
Municipal Buildings Division:							
Personnel		61,440		59,383	60,293		910
Utility expense		30,000		36,391	36,391		-
Property and tort		5,630		6,415	6,415		-
Operating expenses		25,985		44,903	44,215		(688)
Capital outlay		26,800		23,383	23,382		(1)
Total Municipal Buildings Division		149,855		170,475	 170,696		221
Parking Facilities Division:							
Property and tort		78		78	78		-
Operating expenses		5,980		5,180	 5,154		(26)
Total Parking Facilities Division		6,058		5,258	5,232		(26)

Public Works Department (continued): Sanitation Division:	 Budgeted Original	Amo	ounts Final	Actual GAAP <u>Basis</u>	Fin	ance with al Budget Over <u>Under)</u>
Personnel	\$ 883,560	\$	864,873	\$ 889,631	\$	24,758
Utility expense	5,800		6,077	6,077		-
Property and tort	5,693		5,693	5,694		1
Operating expenses	276,466		256,129	255,314		(815)
Capital outlay Total Sanitation Division	 260,000 1,431,519		260,000 1,392,772	242,832		(17,168)
	 1,431,319		1,392,772	1,399,548		6,776
Street and Maintenance Division: Property and tort	654		1,158	1,158		_
Operating expenses	40,000		39,484	33,704		(5,780)
Capital outlay	71,110		67,515	67,515		(5), 66)
Total Street and Maintenance						
Division	 111,764		108,157	102,377		(5,780)
Total Public Works Division	 2,581,186		2,543,549	2,554,529		10,980
Public Safety Department: Administrative Division:						
Personnel	238,676		218,827	218,051		(776)
Utility expense	130,000		130,000	113,415		(16,585)
Property and tort	15,500		15,493	15,493		-
Operating expenses Total Administrative Division	 <u>570,900</u> 955,076		<u>554,219</u> 918,539	<u>550,875</u> 897,834		(3,344) (20,705)
	 555,070		510,555	057,051		(20,703)
Patrol Division:						
Personnel	2,807,072		2,642,809	2,693,910		51,101
Property and tort	52,000		46,887	46,886		(1)
Operating expenses	273,300		265,736	269,972		4,236
Capital outlay	 100,500		103,664	98,838		(4,826)
Total Patrol Division	 3,232,872		3,059,096	3,109,606		50,510
Special Operations Division:						
Personnel	1,764,338		1,541,929	1,555,457		13,528
Property and tort	16,000		15,378	15,377		(1)
Operating expenses	246,300		235,811	228,575		(7,236)
Capital outlay	 191,500		-	-		_
Total Special Operations Division	 2,218,138		1,793,118	1,799,409		6,291
Investigation Division:						
Personnel	984,500		943,397	956,538		13,141
Property and tort	13,500		15,713	15,713		-
Operating expenses	72,700		63,146	63,135		(11)
Capital outlay	 42,000		39,899	39,898		(1)
Total Investigation Division	 1,112,700		1,062,155	1,075,284		13,129

	Budget Original	ed Amounts <u>Final</u>	Actual GAAP <u>Basis</u>	Variance with Final Budget Over <u>(Under)</u>
Public Safety Department (continued): Highway Safety DUI Special Enforcement: Personnel Property and tort Operating expenses	\$	1 1,130	1,130	\$ 690 - (3,605)
Total Highway Safety DUI Special Enforcement Division	90,51	1 92,177	89,262	(2,915)
Forensic Services Unit Personnel Property and tort Operating expenses Total Forensic Services Unit	253,06 2,71 51,00 306,77	5 2,715 0 49,175	2,714 47,753	2,020 (1) (1,422) 597
Total Public Safety Department	7,916,07	3 7,202,504	7,249,411	46,907
Parks and Recreation Department: Administrative Division:				
Personnel Utility expense Property and tort	215,98 12,00 3,47	0 14,210 4 3,474	14,209 3,474	3,164 (1)
Operating expenses Capital outlay Total Administrative Division	13,62 22,00 267,08	0 18,344	18,344	(943) 
Recreation Division:	207,08	1 240,034	251,054	2,220
Personnel Utility expense Property and tort Operating expenses	223,07 30,00 4,59 150,48	0 25,810 5 4,361 6 135,342	25,787 4,361 142,171	2,707 (23) - 6,829
Total Recreation Division	408,15	1 323,240	332,753	9,513
Gardens Division: Personnel Utility expense Property and tort Operating expenses Capital outlay	432,72 46,00 21,71 87,01 40,00	0 58,220 4 22,185 4 84,222 0 52,455	58,215 22,185 83,258 52,455	13,236 (5) - (964) -
Total Gardens Division	627,44	8 608,306	620,573	12,267

		Budgeted Original	l Am	nounts <u>Final</u>		Actual GAAP <u>Basis</u>	Fir	riance with nal Budget Over <u>(Under)</u>
Parks and Recreation Department (continued):								
Parks and Cemetery Division:	<u>ب</u>	466 071	+		÷	400.047	÷	11 502
Personnel Utility expense	\$	466,971 15,000	\$	397,455 19,261	\$	409,047 19,262	\$	11,592 1
Property and tort		15,600		15,384		15,385		1
Operating expenses		93,296		94,008		93,612		(396)
Capital outlay		110,000		96,059		96,059		-
Total Parks and Cemetery Division		700,959		622,167		633,365		11,198
Total Parks and Recreation								
Department		2,003,639		1,802,547		1,837,745		35,198
Service Department:								
Administrative Division:								
Personnel		479,396		479,292		493,294		14,002
Utility expense		7,000		7,088		7,089		, 1
Property and tort		12,000		7,423		7,423		-
Operating expenses		84,175		83,720		75,556		(8,164)
Capital outlay		16,100		15,980		15,980		-
Total Administrative Division		598,671		593,503		599,342		5,839
Total Service Department		598,671		593,503		599,342		5,839
Non-Departmental:								
Employee Christmas		18,000		15,933		15,933		-
Building code enforcement		300,000		200,000		15,200		(184,800)
Annexation covenants		25,000		25,000		22,662		(2,338)
Operating/insurance overage		70,000		40,000		30,154		(9,846)
Municipal Association		50,000		52,224		52,224		-
Commercial sanitation fees		238,000		238,000		233,499		(4,501)
Unemployment insurance		2,800		3,205		3,204		(1)
Special projects Downtown revitalization		50,000 25,000		40,000 25,000		29,729 25,000		(10,271)
Retirees - group insurance		65,000		55,088		23,000 54,435		(653)
Setoff debt		2,000		2,242		2,242		(055)
CDL drug and alcohol testing		500		261		261		-
Employee shots		1,500		5,358		5,265		(93)
Street lights		280,000		275,000		286,107		11,107
Christmas lights		23,000		18,469		18,469		-
Chamber dues		1,545		1,545		1,545		-
Fiber rental expense		9,600		9,600		9,600		-
Debt service		624,168		621,984		621,983		(1)
Total Non-Departmental		1,786,113		1,628,909		1,427,512		(201,397)
Total Expenditures	\$	16,669,984	\$	15,552,147	\$	15,391,977	\$	(160,170)

#### COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS SEPTEMBER 30, 2015

						Specia	al R	evenue			
	F	iremen's <u>Fund</u>	unnyside Cemetery	angeburg emetery	ł	S.C. Festival of <u>Roses</u>	Aco	comodations <u>Tax</u>	spitality and comodations <u>Tax</u>	Victims' Advocate <u>Fund</u>	Drug <u>Fund</u>
ASSETS Cash Investments Revenue receivable Due from other funds	\$	102,386 - - -	\$ 68,831 - - -	\$ 21,660 - - -	\$	422 - - -	\$	612 - 12,367 -	\$ 1,437,938 1,513,507 15,075 89,096	\$ 6,624 - - -	\$ 60,791 - - -
Total assets	\$	102,386	\$ 68,831	\$ 21,660	\$	422	\$	12,979	\$ 3,055,616	\$ 6,624	\$ 60,791
LIABILITIES Accrued expenditures and payables	\$	-	\$ -	\$ -	\$	-	\$		\$ -	\$ 	\$ 
Total liabilities		-	-	-		-		-	-	-	
FUND BALANCES Restricted for: Capital projects Tourism related expenditures Law enforcement Committed for:		- -	- -	- - -		- -		- 12,979 -	1,542,109 1,513,507 -	- -	- - -
Committed for: Firemen's equipment Law enforcement Capital projects Cemetery maintenance Other purposes		102,386 - - -	- - - 68,831	- - 21,660		- - - 422		- - -	- - -	- - - 6,624	- 60,791 - -
Total fund balances		- 102,386	- 68,831	21,660		422		12,979	3,055,616	6,624	60,791
Total liabilities and fund balances	\$	102,386	\$ 68,831	\$ 21,660	\$	422	\$	12,979	\$ 3,055,616	\$ 6,624	\$ 60,791

CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA COMBINING BALANCE SHEET - NON-MAJOR GOVERNMENTAL FUNDS

			Special	Rever	nue			Capital Projects			
		evenson ditorium	Edisto Senior <u>Games</u>		JAG <u>Grant</u>	De	community evelopment orporation		Hillcrest Golf <u>Course</u>	County Capital One Percent <u>Fund</u>	Total
<b>ASSETS</b> Cash Investments Revenue receivable Due from other funds	\$	29,041 - - -	\$ 6,047 - - -	\$	- - - 38	\$	78,703 - - -	\$	19,020 - - -	\$ 3,236,232 1,586,823 - -	\$ 5,068,307 3,100,330 27,442 89,134
Total assets	\$	29,041	\$ 6,047	\$	38	\$	78,703	\$	19,020	\$ 4,823,055	\$ 8,285,213
LIABILITIES Accrued expenditures and payables Total liabilities	\$	<u>30</u> 30	\$ 	\$	-	\$		\$		<u>\$ 245,703</u> 245,703	<u>\$ 245,733</u> 245,733
FUND BALANCES Restricted for: Capital projects Tourism related expenditures Law enforcement		- - -	- - -		- - 38		78,703 - -		19,020 - -	4,577,352 - -	6,217,184 1,526,486 38
Committed for: Firemen's equipment Law enforcement Capital projects Cemetery maintenance Other purposes		- - 29,011 - -	- - - - 6,047		-		- - - -		- - -	- - - -	102,386 60,791 29,011 90,491 13,093
Total fund balances	1	29,011	6,047		38		78,703		19,020	4,577,352	8,039,480
Total liabilities and fund balances	\$	29,041	\$ 6,047	\$	38	\$	78,703	\$	19,020	\$ 4,823,055	\$ 8,285,213

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

				Spec	ial Revenue			
	Firemen's <u>Fund</u>	Sunnyside <u>Cemetery</u>	Orangeburg <u>Cemetery</u>	S.C. Festival of <u>Roses</u>	Accomodations <u>Tax</u>	Hospitality and Accomodations <u>Tax</u>	Victims' Advocate <u>Fund</u>	Drug <u>Fund</u>
<b>REVENUES</b> Sales taxes Confiscated drug funds	\$ -	\$ -	\$ -	\$ 4,500	\$ 33,228	1,177,240 \$	\$ - \$ -	- 2,425
Charges for services	-	1,250	-	14,849	-	-	-	2,72J -
Interest	-	-	-	-	-	4,122	-	-
Miscellaneous	-	-	-	-	-	134	-	-
Contributions	- 01 547	-	-	3,500	-	64,949	-	-
Intergovernmental Total revenues	<u>81,547</u> 81,547	- 1,250		22,849	33,228	15,075 1,261,520	43,403 43,403	<u>4,509</u> 6,934
Total revenues	01,547	1,230		22,049	55,220	1,201,520	+5,+05	0,954
EXPENDITURES Public safety	72,226	-	-	_	_	250,633	(13)	19,853
Cultural and recreational		-	-	24,043	10,388	30,000		
Developmental services	-	-	-	-	-	-	-	-
Debt service	-	-	-	-	-	342,927	-	-
Small capital outlay	-	-	-	-	-	6,442	-	2,616
Capital outlay	- 72,226	-	-	24,043	- 10,388	73,802	- (12)	42,475
Total expenditures	/2,220	-	-	24,043	10,388	703,804	(13)	64,944
Excess of revenues over (under) expenditures	9,321	1,250	-	(1,194)	22,840	557,716	43,416	(58,010)
	- / -	,		( ) - )	,		-, -	
OTHER FINANCING SOURCES (USES)								
Operating transfers in	-	-	-	-	-	-	-	-
Operating transfers out	-	-	-	-	(25,040)	(324,246)	(40,000)	-
Total other financing sources (uses)	-	-	-	-	(25,040)	(324,246)	(40,000)	
Net change in fund balances	9,321	1,250	-	(1,194)	(2,200)	233,470	3,416	(58,010)
Fund balance, beginning of year	93,065	67,581	21,660	1,616	15,179	2,822,146	3,208	118,801
Fund balance, end of year	\$ 102,386	\$ 68,831	\$ 21,660	\$ 422	\$ 12,979	\$ 3,055,616 \$	5 6,624 \$	60,791

#### CITY OF ORANGEBURG

ORANGEBURG, SOUTH CAROLINA COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS

			Special	Reven	ue		 Capital	Projects	_	
	Stevenso <u>Auditoriu</u>		Edisto Senior <u>Games</u>		JAG Grant	Community Development <u>Corporation</u>	lillcrest Golf Course	County Capital One Percent <u>Fund</u>	<u>Total</u>	
REVENUES										
Sales taxes	\$	- \$		\$	-	\$ ; –	\$ -	3,182,276	\$ 4,397,244	4
Confiscated drug funds			-		-	-	-	-	2,425	
Charges for services	1,6	50	700		-	-	-	-	18,449	Э
Interest		-	-		-	8	-	7,811	11,941	1
Miscellaneous		-	-		-	-	-	13,480	13,614	
Contributions		-	-		-	-	-	41,484	109,933	
Intergovernmental		-	-		-	-	-	425,172	569,706	
Total revenues	1,6	50	700		-	8	-	3,670,223	5,123,312	
EXPENDITURES										
Public safety		-	-		-	-	-	-	342,699	Э
Cultural and recreational	14,8	803	811		-	-	-	-	80,045	
Developmental services	,.	-			-	47	-	-	47	
Debt service		-	-		-	-	-	-	342,927	
Small capital outlay		-	-		-	-	-	-	9,058	
Capital outlay		-	-		-	-	-	3,666,027	3,782,304	
Total expenditures	14,8	803	811		-	47	 -	3,666,027	4,557,080	
Excess of revenues over (under)										
expenses	(13,:	.53)	(111)		-	(39)	-	4,196	566,232	2
OTHER FINANCING SOURCES (USES)										
Operating transfers in	20,0	000	-		-	-	-	-	20,000	J
Operating transfers out		-	-		-	-	-	-	(389,286	5)
Total other financing sources (uses)	20,0	000	-		-	-	 -	-	(369,286	
Net change in fund balances	6,8	847	(111)		-	(39)	-	4,196	196,946	5
Fund balance, beginning of year	22,:	.64	6,158		38	78,742	 19,020	4,573,156	7,842,534	4
Fund balance, end of year	\$ 29,0	)11 \$	6,047	\$	38	\$ 78,703	\$ 19,020	\$ 4,577,352	\$ 8,039,480	)

#### COMBINING STATEMENT OF NET POSITION - NON-MAJOR ENTERPRISE FUNDS SEPTEMBER 30, 2015

		Busines	s-ty	pe Activities - I	Non-I	major Enterprise	e Fu	nds
	1	4unicipal Airport		Pro Shop		Golf Course		Total
		<u>/ inpore</u>		<u>110 510p</u>		course		<u>10001</u>
ASSETS								
Current assets:		200	1			200	1	500
Cash and equivalents	\$	200	\$	-	\$	300	\$	500
Accounts receivable - net		15,808		-		3,513		19,321
Other receivables Inventories		2,313		-		-		2,313 83,494
Due from other funds		50,701		32,793 18,295		-		83,494 18,295
Due nom outer funds				10,295				10,295
Total current assets		69,022		51,088		3,813		123,923
Noncurrent assets:								
Capital assets:								
Property, plant and equipment net of								
accumulated depreciation		7,707,279		-		358,345		8,065,624
Total noncurrent assets		7,707,279		-		358,345		8,065,624
								, ,
Total assets		7,776,301		51,088		362,158		8,189,547
DEFERRED OUTFLOWS OF RESOURCES								
Deferred outflows of resources		17,351		-		45,776		63,127
Total Deferred outflows of resources		17,351		-		45,776		63,127
LIABILITIES								
Current liabilities:								
Accounts payable		10,909		1,494		26,084		38,487
Accrued compensated absences		3,364		, _		9,253		12,617
Current portion of capital lease obligation		-		-		-		-
Total current liabilities		14,273		1,494		35,337		51,104
Noncurrent liabilities:								
Advances from other funds		926,130		-		1,187,526		2,113,656
Accrued compensated absences		4,986		-		66,450		71,436
Other post employment benefits obligation		13,255		-		95,091		108,346
Net Pension Liability due after one year		179,305		-		473,036		652,341
Total noncurrent liabilities		1,123,676		-		1,822,103		2,945,779
Total liabilities		1,137,949		1,494		1,857,440		2,996,883
DEFERRED INFLOWS OF RESOURCES Deferred inflows of resources		12,632				33,324		
Total deferred inflows of resources		12,632				33,324		<u>45,956</u> 45,956
		12,032		-		JJ,JZ <del>4</del>		טנע,נד
NET POSITION								
Invested in capital assets, net of related debt		7,707,279		-		358,345		8,065,624
Unrestricted		(1,064,208)		49,594		(1,841,175)		(2,855,789)
Total net position	¢	6,643,071	\$	49,594	\$	(1,482,830)	¢	5,209,835
	Ą	ויט,כדט,ט	Þ	אפנ,פד	æ	(1,702,030)	ዋ	5,209,000

#### COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION -NON-MAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Business-typ	e Activities -	Non-major Ente	rprise Funds
	Municipal		Golf	•
	<u>Airport</u>	<u>Pro Shop</u>	<u>Course</u>	<u>Total</u>
OPERATING REVENUES:	<b>_</b>	+ C2 F04	<b>.</b>	+ C2 F04
Pro shop sales	\$-		\$ -	\$ 63,504
Food sales	-	26,121	-	26,121
Oil and fuel sales	324,150	-	-	324,150
Rentals and other	76,282	413	-	76,695
Green fees, cart rentals and memberships	-	-	288,080	288,080
Capital projects revenue		-	12,667	12,667
Total operating revenues	400,432	90,038	300,747	791,217
OPERATING EXPENSES:				
Cost of goods sold	244,986	43,114	-	288,100
Operating and maintenance	85,759	5,273	131,527	222,559
Administrative	136,119	-	395,300	531,419
Depreciation and amortization	691,242	-	71,096	762,338
Total operating expenses	1,158,106	48,387	597,923	1,804,416
OPERATING INCOME (LOSS)	(757,674)	41,651	(297,176)	(1,013,199)
NON-OPERATING REVENUES (EXPENSES):				
Gain on disposal of property	-	-	10,985	10,985
Interest expense	(169)	-		(169)
Total non-operating revenues				
(expenses)	(169)	-	10,985	10,816
INCOME (LOSS) BEFORE CONTRIBUTIONS				
AND TRANSFERS	(757,843)	41,651	(286,191)	(1,002,383)
Capital contributions - grants	24,581	_	_	24,581
Transfers in	- 21,501	-	45,897	45,897
Transfers out	-	(41,651)	-	(41,651)
CHANGES IN NET POSITION	(733,262)	-	(240,294)	(973,556)
NET POSITION - BEGINNING OF YEAR,				
AS RESTATED	7,376,333	49,594	(1,242,536)	6,183,391
NET POSITION - END OF YEAR	\$ 6,643,071	\$ 49,594	\$ (1,482,830)	\$ 5,209,835

## COMBINING STATEMENT OF CASH FLOWS - NON-MAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

		Business	-type	e Activities	- Nc	on-major Enterprise	e Funds
	Mu	unicipal				Golf	
	A	Airport	<u>P</u>	ro Shop		<u>Course</u>	<u>Total</u>
CASH FLOWS FROM OPERATING ACTIVITIES:	+	404 507	*	00.020	÷	200 077 +	705 (12
Cash received from customers		404,597	\$	/	\$	300,977 \$	795,612
Cash payments to suppliers for goods and services	(	(322,540)		(54,610)		(117,782)	(494,932)
Cash payments for employees	(	(122,680)		-		(356,991)	(479,671)
Net cash provided (used) by operating							
activities		(40,623)		35,428		(173,796)	(178,991)
CASH FLOWS FROM NONCAPITAL							
FINANCING ACTIVITIES:							
Due to others		82,048		6,223		132,598	220,869
Transfers in (out)		-		(41,651)		45,897	4,246
Net cash provided (used) by noncapital							
financing activities		82,048		(35,428)		178,495	225,115
CASH FLOWS FROM CAPITAL AND							
RELATED FINANCING ACTIVITIES:							
Acquisition of capital assets		(57,324)		-		(15,684)	(73,008)
Interest paid		(169)		-		-	(169)
Proceeds from sale of capital assets		-		-		10,985	10,985
Capital contributed - grants		24,581		-		-	24,581
Capital lease obligation		(8,513)		-		-	(8,513)
Net cash used by capital and related							
financing activities		(41,425)		-		(4,699)	(46,124)
NET INCREASE (DECREASE) IN CASH							
AND EQUIVALENTS		-		-		-	-
		200				200	500
AT BEGINNING OF YEAR		200		-		300	500
CASH AND EQUIVALENTS							
AT END OF YEAR	\$	200	\$	-	\$	300 \$	500

## CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA COMBINING STATEMENT OF CASH FLOWS - NON-MAJOR ENTERPRISE FUNDS

	Business-type Activities - Non-major Enterprise Funds						e Funds
	Ν	Municipal				Golf	
		<u>Airport</u>	<u>P</u>	ro Shop		<u>Course</u>	<u>Total</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:							
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	(757,674)	\$	41,651	\$	(297,176) \$	(1,013,199)
Depreciation Changes in assets and liabilities: (Increase) decrease in:		691,242		-		71,096	762,338
Accounts receivable		4,165		-		230	4,395
Inventories		25,907		(5,575)		-	20,332
Deferred outflows		(17,351)				(45,777)	(63,128)
Increase (decrease) in:							
Accounts payable		(17,702)		(648)		13,745	(4,605)
Accrued leave		631		-		1,236	1,867
OPEB obligation		753		-		5,272	6,025
Net pension liability		16,774		-		44,254	61,028
Deferred inflows		12,632		-		33,324	45,956
Net cash provided (used) by							
operating activities	\$	(40,623)	\$	35,428	\$	(173,796) \$	(178,991)
RECONCILIATION OF TOTAL CASH AND CASH INVESTMENTS:							
Cash on hand and in bank	\$	200	\$	-	\$	300 \$	500
Total cash and cash equivalents	¢	200	\$	-	\$	300 \$	500
rotar cash ana cash equivalents	Ψ	200	Ψ		Ψ		500

#### SCHEDULE OF FINES AND ASSESSMENTS AND SURCHARGES REVENUES FOR VICTIMS' SERVICES FOR THE YEAR ENDED SEPTEMBER 30, 2015

COURT FINES	<u>Total</u>
Court fines collected Court fines retained by City	\$ 173,781 173,781
Court fines remitted to State Treasurer	\$ -
COURT ASSESSMENTS	
Court assessments collected Court assessments retained by City	\$ 252,518 28,957
Court assessments remitted to State Treasurer	\$ 223,561
COURT SURCHARGES	
Court surcharges collected Court surcharges retained by the City	\$ 136,385 14,445
Court surcharges remitted to State Treasurer	\$ 121,940
VICTIMS' SERVICES	
Court assessments allocated to Victims' Services Court surcharges allocated to Victims' Services	\$ 28,958 14,445
Funds allocated to Victims' Services Victims' Services expenditures	 43,403 39,987
Funds available for carryforward	\$ 3,416
Beginning balance, October 1, 2014	\$ 3,208
Funds available for carryforward	 3,416
Ending balance, September 30, 2015	\$ 6,624

SINGLE AUDIT SECTION



John C. Creech, Jr., CPA Anne H. Ross, CPA William T. Pouncey, CPA M. Riley Creech, CPA

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To The Honorable Mayor and City Council City of Orangeburg Orangeburg, South Carolina

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Orangeburg, South Carolina (the City), as of and for the year ended September 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued our report thereon dated March 15, 2016.

## Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

J. W. Hunt and Company, LLP

March 15, 2016



John C. Creech, Jr., CPA Anne H. Ross, CPA William T. Pouncey, CPA M. Riley Creech, CPA

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

To The Honorable Mayor and City Council City of Orangeburg Orangeburg, South Carolina

## Report on Compliance for Each Major Federal Program

We have audited the City of Orangeburg, South Carolina's (the City) compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended September 30, 2015. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

## **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2015.

## **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiencies, in internal control over compliance is a deficiencies, in internal control over compliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

J. W. Hunt and Company, LLP

March 15, 2016

#### SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

	Federal CFDA <u>NUMBER</u>	FEDERAL <u>EXPENDITURES</u>
Environmental Protection Agency Through South Carolina Budget and Control Board State Revolving Fund:		
Capitalization Grants for Clean Water State Revolving Fund	66.458	\$ 6,530,116
<u>U.S. Department of Homeland Security</u> Through South Carolina Emergency Management Division: Federal Emergency Management Agency Disaster Grant	97.036	17,419
Assistance to Firefighters Grant, FP&S	97.044	16,530
Total U.S. Department of Homeland Security		33,949
<u>U.S. Department of Housing and Urban Development</u> Direct Programs: Community Development Block Grant for		
Entitlement Communities	14.228	425,172
<u>U.S. Department of Justice</u> Direct Programs: Bullet Proof Vest Partnership	16.607	3,859
<u>U.S. Department of Transportation</u> Through South Carolina Department of Transportation:		,
Alcohol Impaired Driving Countermeasures Incentive Grant	20.601	57,885
State and Community Highway Safety Grant	20.600	24,840
Through Federal Aviation Administration: Airport Improvement Program	20.106	22,268
Airport Improvement Program	20.100	2,313
Total U.S. Department of Transportation		107,306
Total expenditures of federal awards		\$ 7,100,402

SEE ACCOMPANYING NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED SEPTEMBER 30, 2015

## NOTE 1 - BASIS OF PRESENTATION:

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the City of Orangeburg, South Carolina under programs of the federal government for the year ended September 30, 2015. The information in this Schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Therefore some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the financial statements.

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS, FOR THE YEAR ENDED SEPTEMBER 30, 2015

# SECTION I - SUMMARY OF AUDITOR'S RESULTS:

<i>Financial Statements</i> Type of auditor's report issued:	unmodified	
Internal control over financial r Material weaknesses identific Significant deficiencies identi	no	
to be material weaknesses		no
Noncompliance material to fina	no	
Federal Awards		
Internal control over major pro Material weaknesses identifie Significant deficiencies identi	no	
to be material weaknesses		no
Type of auditor's report issued	unmodified	
Any audit findings disclosed that with section 510(a) of Circula	no	
Identification of major program	IS:	
<u>CFDA Numbers</u>	Name of Federal Program	
66.458	Capitalization Grants for Clean Water State	
14.228	Revolving Funds Community Development Block Grants for Entitlement Communities	
Dollar threshold used to disting	\$300,000	
Auditee qualified as low-risk au	yes	

## CITY OF ORANGEBURG ORANGEBURG, SOUTH CAROLINA SCHEDULE OF FINDINGS AND QUESTIONED COSTS

## SECTION II - FINANCIAL STATEMENT FINDINGS

There were no findings related to the financial statements.

## SECTION III - FINDINGS RELATED TO FEDERAL AWARDS

There were no findings related to federal awards.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS, YEAR ENDED SEPTEMBER 30, 2015

Finding 14-01

The limited number of the City's personnel necessarily imposed practical limitations on the effectiveness of those controls that depend on the segregation of duties. Since this condition is inherent in the size of the City, the specific weaknesses are not described herein and no corrective action has been taken or proposed by the City.